

## WFP Stakeholder Analysis: A Contribution

Nicholas Crawford, Mackenzie Klema, Simon Levine, Anna McCord, Abi Masefield, Simon Maxwell, Mauricio Vazquez, Steve Wiggins, Ariana Youn

Overseas Development Institute, London

February 2021



### Contents

1.	Introduction	Slide 3
2.	Humanitarian / Relief	Slide 14
3.	DRR / Resilience	Slide 18
4.	Food systems	Slide 22
5.	Social Protection	Slide 26
6.	Nutrition	Slide 30
7.	School-based programmes (school feeding)	Slide 34
8.	Conclusion	Slide 38

# Introduction

# WFP is not what it was: schematic shifts and turning points

	"Development"	"Emergency"
Food	1960s-1970s	1980s -
Non-food		2000s -
Money	?	2010s -



1961	WFP established as a joint UN-FAO experimental programme
1983	WFP Emergency Service
1991	Constitutional overhaul
2002	WFP takes the lead on logistics for IASC
2006	WFP becomes IASC cluster lead for logistics
2008	Cash and voucher operations agreed Purchase for Progress scheme established
2010	Innovations in Overcoming Hunger
2011	Global Food Security cluster
2016	Comprehensive Refugee Response Framework
2020	Nobel Prize!

**Recurrent topics:** cash; monetisation; local purchase; triangular transactions . . .

## And today . . .

- Reaches over 114 million people
- In 88 countries
- With 4.2 million tons of food and US\$2.1 billion in cash and vouchers
- With 81 country offices
- +20,000 staff
- And a budget of US\$8.9 billion, underwritten by >100 donors

#### In these thematic areas:



### To note:

#### **Donor concentration:**

In 2019, 8 donors (plus UN) accounted for +/- 85% of funding (US 43%)

2019 Contributions over 2% (% of total)



### **Recipient concentration:**





### WFP's interventions span across the two axes, simultaneously Delivering and Enabling with the dual objective of Saving Lives and Changing Lives



### WFP's Interventions through two axes

WFP Field expenditure (excluding DSC<sup>1</sup> and Implementation) by focus area<sup>2</sup> in 2019



countries with no COs

Source: WINGS data, excluding special accounts

### WFP COs distribution across Saving Lives and Changing Lives



 Not including Direct Support Costs (DSC) and "Trust Funds"
"SOP" under Crisis Response Note: Panama and Eritrea have only DSC expenditure, hence are not present on this graph Note: Not included countries that are not classified as a CO

Source: WINGS data, excluding special accounts

# But there are new challenges, new opportunities and new players – so WFP faces some questions

#### In a complex, institutionally differentiated and rapidly changing operating environment . . .

- What is WFPs comparative advantage, dynamic comparative advantage, competitive advantage, USP or distinctive competence, across its different themes, and in aggregate?
- How do the answers to that question differ from the current organisation?
- What changes are required?
- And how can they be delivered?

<u>D</u>	Definitions:
•	<b>Comparative advantage:</b> an economy's ability to produce a particular good or service at a lower opportunity cost than its trading partners.
•	<b>Dynamic comparative advantage:</b> a trade-off between specialising according to an existing pattern of comparative advantage (often in low-tech industries) and entering sectors in which they currently lack a comparative advantage, but may acquire such an advantage in the future as a result of the potential for productivity growth.
•	<b>Competitive advantage:</b> quality, price, location, selection, service and speed/turnaround.
•	<b>Unique selling point (USP) or unique selling proposition:</b> the essence of what makes your product or service better than competitors.
•	<b>Distinctive competence:</b> a set of unique capabilities that certain firms possess, allowing them to make inroads into desired markets and to gain advantage over the competition; generally, it is an activity that a firm performs better than its competition.

### To consider: factors shaping competitive advantage or USP of aid agencies

- Scale
- Technical expertise
- Efficiency
- Speed
- Finance
- Consultation
- Flexibility
- Transparency
- Cost-effectiveness
- Multiple instruments
- Innovation

- Concessionality
- Conditionality
- Mutual respect
- Orientation to national priorities (alignment)
- Predictability
- Untying
- Bureaucracy
- Accountability
- Field presence
- Engagement with / opportunities for CSOs and other partners

### Further considerations: factors cited by DAC member as UN strengths



Note: The scores shown on the graph correspond to the number of survey respondents indicating that they think multilateral organisations add value vis-à-vis bilateral channels in the specific category. Source: (OECD, 2020[8]), "Survey on DAC providers' policies and practices vis-a-vis the multilateral development system" (unpublished).

# Humanitarian / Relief

### Acute food insecurity: fragility & climate drives humanitarian interventions

- 50% world's of the acute food insecure are in fragile/conflict countries (7-10 countries account for about 2/3 of WFP expenditures)
- % extreme poor will become more concentrated in fragile countries
- High exposure of fragile states to climate risks (e.g. reliance on rain-fed agriculture)
- Needs increasingly urban accessible by national social protection/cash
- Hidden 'humanitarian' hunger and 'forgotten emergencies receive less attention raises equity issues
  - Global Acute Malnutrition: over half of wasted children (25 million) and one third of stunted children living in South Asia
- Coordination and info management improvements since cluster

#### HUMANITARIAN FOOD ASSISTANCE: MAJOR STAKEHOLDERS ACROSS THE PROGRAMMING CYCLE



UN / INTERNATIONAL SYSTEM:

- WFP (VAM / Needs Assessment)

- IASC

# **DRR / Resilience**

## The problem of resilience (inc. DRR, CC)

- Poverty, lack of pro-poor economic growth: causes are deeply structural and political
- Local economies offer limited economic opportunities, often linked to lack of investment (e.g. infrastructure)
- Most businesses highly undercapitalised; high costs of capital, high risks
- Poor health services, lack of social protection
- Fragile livelihoods often exacerbated by conflict, natural hazards, climate change and variability, economic shocks, pandemic, etc.
- Gender inequality (inequality in claims to resources and in access to economic opportunities)
- Governance at all levels insufficiently dedicated to welfare of poorest
- Short-termism in Government/civil service, households and businesses caused more by lack of resources and incentive structures than by individual capacities

#### **GLOBAL STAKEHOLDER LANDSCAPE FOR DRR & RESILIENCE**



GLOBAL

REGIONAL

NATIONAL & SUB-NATIONAL Food systems

### Food systems: a triple challenge

- Food systems face the enormously complex and layered, 'triple challenge': getting people across the world a 'nutritious' diet; providing livelihoods for farmers and everyone in supply chains; and conserving the environment (extensive use of land and water), adapting to climate change and mitigating emissions.
- Food systems are immensely atomised, diverse, predominantly private, decentralised and involve millions of farmers, hundreds of thousands of small-scale actors (supermarket chains, small-scale traders, input dealers, processors, exporters, wholesalers, etc.) and a few large corporations.

#### GLOBAL STAKEHOLDER LANDSCAPE FOR AGRICULTURE & RURAL DEVELOPMENT



# **Social Protection**

## Social protection: problems to be solved

- Increasing absolute numbers of people living in or at risk of poverty in many LICs, and increasingly concentrated in fragile and conflict-affected contexts.
  - Inadequate household incomes driven by structural issues, including inability of labour markets to absorb sufficient labour, and social and geographical inequalities.
  - Situation exacerbated by shocks and stressors such as climate change, patterns of economic growth, conflict and C-19.
- Need for redistributive function outside the market to prevent economic / social instability and improve food security.
- Social protection (SP) identified as tool to address this challenge (Social Protection Floor, SDGs) but systems are limited in LICs & MICs.
- Government investments in social protection in LICs & MICs have been gradually rising for decades, yet major constraints remain in social protection system development in terms of political interest, financing (domestic/international), institutions and infrastructure.

#### **GLOBAL STAKEHOLDER LANDSCAPE FOR SOCIAL PROTECTION**



# Nutrition

## **Nutrition: the problems**

- Data on global hunger, diets and malnutrition does not add up to a good news story
- The world is not on track to meet the SDGs or even the WHA targets for nutrition
- WFP correctly recognizes that 'despite significant progress over recent decades, poor nutrition remains a colossal and universal problem'
- Stunting reduction is slowing (numbers of stunted children are now even increasing in Africa), wasting is projected to rise (undernutrition leading to the deaths of millions of children before they reach 5), and acceleration of overweight and obesity continues
- (considering huge data gaps) Evidence suggests 50% of global population has one or more forms of malnutrition – that is pre-COVID-19
- 3 billion people (generally majority of people in LMICs) are unable to afford a healthy diet
- Burden of diet related disease (e.g. diabetes) is highest in LMICs
- If Food Based Dietary Guidelines were redesigned and fully adopted, the economic value of reduced mortality is est. to be US\$7.2 US\$8.9 trillion (10-15% GDP)

#### GLOBAL STAKEHOLDER LANDSCAPE FOR NUTRITION



GLOBAL

REGIONAL

# **School-based programmes**

## **School-based Programmes: challenges**

Hunger, poor health and food insecurity among school children exacerbates undernutrition, overweight and obesity, and increases anaemia, parasitic infections and other diseases.

These conditions translate into the equivalent of between 200 million and 500 million schooldays lost because of ill health each year.

This affects the wellbeing of children, access and quality of education and the development of human capital, along with a wide range of other problems including:

- Poor education enrolment and attendance
- Household food insecurity
- Gender inequality
- Child malnutrition
- Weak rural markets, low incomes and livelihood insecurity

WFP's strategy 2020 – 2030 "A Chance for Every School Child" situates as a 'pillar of an integrated school health and nutrition response' within the context of a new 'partnership for human capital' with UNICEF and other partners".

#### **GLOBAL STAKEHOLDER LANDSCAPE FOR SCHOOL FEEDING**



# Conclusion

## Some common themes (1)

- Each of these areas is highly complex, rapidly changing, and with many different stakeholders.
- The move to cash rather than commodities is a major driver of change.
- At least in non-conflict situations, the priority is to recognise Government ownership and leadership, to use or integrate into Government systems wherever possible and to help build long-term sustainability into programmes.
- In emergency situations, different rules may apply with WFP required to abide by humanitarian principles, for example in maintaining neutrality as between parties in conflict. It remains, however, an inter-governmental organisation.

## Some common themes (2)

- Globally, WFP is a major player in food assistance, supply chains, ETC and analytics.
- But otherwise, WFP is a niche player in any individual area, and is seen as such. However, the best course of action at country level is driven by the context.
- Given its resource envelope, expertise and generally short-term or temporary time horizon, WFP is rarely the lead agency in-country on the totality of thematic topics which require long-term investment and systems development.

## Some common themes (3)

- WFP can be a valuable partner, to Governments and other donor agencies and a catalyst. It leverages its country office network as an interlocutor with Governments. It deploys both food and non-food resources, as well as technical expertise and logistics support.
- If WFP wishes to strengthen its positioning in areas where WFP is not a major player, it will need organisational change, to increase technical capacity, and in many cases to adjust its approach.
- It will also need more flexible, more predictable, and in some cases just more abundant resources.

### WFP's distinctive Unique Selling Point, compared to other stakeholders, may lie at the intersection of the two axes of the quadrant.



For the organisation as a whole, distinctive competence results from the adding up of the thematic or sectoral case, but also from the idea that the whole is or can be made to be greater than the sum of the parts.

