



**WFP (Myanmar)**  
**SPECIAL OPERATION SO 200519**

Country:	Myanmar
Type of project:	Special Operation
Title:	Logistics augmentation in Rakhine state in support of WFP PRRO 200032
Total cost (US\$):	<b>US\$ 360,239</b>
Duration:	12 <sup>th</sup> November 2012 to 11 <sup>th</sup> May 2013 (6 months)

### **Executive Summary**

Inter-community conflict in Rakhine State, which started in early June 2012, has resulted in displacement, loss of lives and livelihood. A new wave of inter-ethnic violence erupted over the last days of October 2012, causing additional damage and displacement in several townships of northern and central Rakhine State. Curfews have been extended to all locations affected by the instability and troops have been deployed to patrol the area.

In order to expedite the delivery of life-saving food commodities and improve the efficiency of the response, WFP intends to augment its logistical footprint in Rakhine state, by increasing storage and office facilities in Sitwe, and by positioning additional staff to ensure that the operational surge and the increased coordination need with other humanitarian agencies and the host government are addressed.

### **Project Background**

1. The new wave of inter-ethnic violence erupted over the last days of October causing additional damage, displacement and loss of life and livelihood in several townships of northern and central Rakhine State.
2. As of 4 November, the Government of Myanmar indicates that over 110,000 people are displaced in the Rakhine state, including some 36,400 people since October, in nine townships: Kyaukpyu, Kyauktaw, Minbya, Mrauk-U, Myebon, Pauktaw, Ramree, Rathedaung and Sittwe. The number of displaced continues to fluctuate due to constant population movements.
3. This project supports the implementation of the emergency component of PRRO 200032 in Rakhine state, catering for an augmentation of WFP's logistics capacities and providing resources for improved collaboration with partners, the Government of Myanmar and the humanitarian community.

### **Project Justification**

4. The second wave of violence in Rakhine state resulted in population movements and IDP settlements scattered in large areas, including locations where WFP and

the humanitarian community were not operating. This operational surge in locations where WFP has no presence requires an augmentation of WFP's logistics infrastructure.

Many of the affected communities can only be reached by river transport from Sittwe, requiring an increase in WFP's capacity to implement river transportation. Furthermore, as the situation is highly dynamic with ongoing population movements, WFP needs to gain the capacity to reach an ever increasing number of isolated beneficiaries.

### **Project Objective(s)**

5. The first objective of the project is to ensure that WFP establishes the necessary logistics structure to enable the efficient delivery of life saving food aid to the affected population in the Rakhine state, through PRRO 200032. This will contribute to WFP's Strategic Objective One: Save lives and protect livelihoods in emergencies.
6. The second objective of the project is to position WFP to be able to intervene in a larger inter-agency capacity in the Rakhine state, which may be required as the situation evolves. This will also contribute to WFP's Strategic Objective One: Save lives and protect livelihoods in emergencies.

### **Project Implementation**

7. This Special Operation will have duration of six months. The operation will be adapted and revised as the situation unfolds and further assessment results become available, including the possible provision of additional equipment as required.
8. The following activities will be implemented by WFP to support the emergency response component of PRRO 200032 which relates to Rakhine state.
  - Logistics and Operational Coordination: WFP will deploy an Emergency Response Officer and reinforce its national team in Rakhine to support the scale up in activities. Working with the sub-office team, the position's role will also include a logistics advisory function to other humanitarian actors and a liaison function with the Government and the military, facilitating access and security arrangements for humanitarian cargo
  - Increased logistics infrastructure in Sittwe: WFP will deploy two mobile storage tents and prefabricated office units, operational support equipment, and staff to augment the logistics capacity in Sittwe sub-office, the main coordination and logistics center for the response in Rakhine.

Logistics Hub ready to deploy: WFP will augment storage and office capacity in Rakhine state through the provision of two mobile storage tents and two prefabricated offices. This infrastructure will not only allow for the immediate

WFP response to take place, but will cater for potential inter-agency operations.

- Provision of boats: to reach settlements in the remote areas and improve the timeliness of the response, two additional boats that will be procured to enable WFP to increase its presence in the field, ensuring better monitoring of ongoing operations and providing WFP with the flexibility to adapt to changing operational needs.
- Augment deep field delivery assets (tractors and motorbikes) to ensure that a means of transporting goods from the river's edge to scattered populations is established and that staff can reach those locations smoothly.

9. WFP coordinates closely with the rest of the humanitarian community and will play an active role in liaising with the Government of Myanmar, including its military, to ensure safe and unimpeded access for humanitarian supplies.

### **Project Management**

10. The Project Manager is the CO Head of Logistics. The Allotment Manager is the WFP Country Director and the Allotment Administrator the WFP C O Finance Officer.

### **Project Cost and Benefits**

11. The total cost of the project is estimated at US\$ 370,239.

12. The below table displays a break-down of the project's costs summarizing the cost of key activities:

Description	Value (USD)
<b>Other Direct Operational Costs (ODOC)</b>	
A. Recurring costs (Communication and transport costs for equipment mobilization)	26,000
B. Distribution facilities and project materials (Includes 4 mobile storage units, 4 prefabricated offices, 2 speed boats)	180,000
C. TC/IT Equipment Costs	5,000
D. Vehicle Acquisition planning Costs (2 Tractor jeep and 3 motorbikes)	10,000
E. Local Security Costs	0
<b>Total Other Direct Operational Costs (ODOC)</b>	<b>221,000</b>
<b>Direct Support Costs (DSC – Staff Salaries &amp; other costs)</b>	
A. International Professional Staff & Consultants (1*P3 level for 3 months)	63,111
B. Local Staff (4 staff for 6 months)	32,881
C. Other Staff Costs (incl. travel and allowances)	19,680
<b>Total Direct Support Costs (DSC)</b>	<b>115,672</b>
<b>Total WFP Direct Costs</b>	<b>336,672</b>
<b>Indirect Support Costs (ISC – 7 percent)</b>	<b>23,567</b>
<b>Total WFP Costs (Overall Project Requirements)</b>	<b>360,239</b>

13. This project will reinforce WFP's logistics capacities in Rakhine state, thereby ensuring the effective delivery of aid under PRRO 200032.

### **Monitoring & Evaluation**

14. Key performance indicators will be:

- Number of boats made available. Target: 2
- Number of logistics hubs rehabilitated. Target: 1
- Number of Mobile Storage Tents made available. Target: 4
- Number of prefabricated units made available. Target:4
  
- Cost Efficiency: Augmenting the fleet of speed boats available in the Rakhine state will allow faster dispatches staff for distributions and monitoring.

### **Risk Analysis and Mitigation**

#### **Risks:**

15. The inter-communal conflict is still evolving day by day in Rakhine and the recent surge in violence demonstrated that security issues are still a major issue, resulting in more restrictions of movements.
16. Increased tensions between communities could have further impact on access to specific locations, thus hampering the ability of WFP teams to properly implement the project.
17. A general deterioration of the conflict could result in the need to rapidly augment the scale of humanitarian operations

#### **Mitigation:**

18. WFP needs to stand ready to augment its logistic footprint should the situation further deteriorate and trigger requests for logistics support from the government or humanitarian partners. WFP is therefore purchasing equipment that will enable a fast and flexible deployment to any location that may require it.
19. WFP is increasing its field presence to ensure it stays abreast of a fluid situation, the deployment of an Emergency Response Officer in Sitwe, enables WFP to liaise closely with authorities, to ensure that security and access is well coordinated.

### **Exit Strategy**

20. The situation in Rakhine state is very volatile and displacement issues are expected to last for most of 2013. At this point in time, support to IDP settlements is still increasing. Close coordination with the state government will continue

throughout the project to evaluate the need for WFP support. Should a reduction in humanitarian operations in Rakhine occur in the future, the equipment being purchased in this project will be demobilized and kept in WFP's inventory as an emergency preparedness measure, improving WFP Myanmar's readiness to scale up in the event of future requirements.

**RECOMMENDATION**

This Special Operation covering the period from 12<sup>th</sup> of November 2012 to 11<sup>th</sup> May 2013 at a total cost to WFP of US\$ 360,239 is recommended for approval by the Deputy Executive Director and Chief Operating Officer, under the Executive Director's delegated authority, or Executive Director with the budget provided.

**APPROVAL**

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Ertharin Cousin  
Executive Director  
*or*

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Amir Abdulla  
Deputy Executive Director and Chief Operating Officer

**Annexes :**

Project budget plan (not to be posted on WFP website)

<http://docustore.wfp.org/stellent/groups/public/documents/forms/wfp204879.xls>

Map of Myanmar