# WFP EMERGENCY PREPAREDNESS POLICY: STRENGTHENING WFP EMERGENCY PREPAREDNESS FOR EFFECTIVE RESPONSE



### **DRAFT**

**Informal Consultation** 

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#### Introduction

## "Preparedness, when properly pursued, is a way of life, not a sudden, spectacular programme."

1. When emergency situations occur, disasters strike or conflicts rage, WFP – the world's pre-eminent humanitarian organization – is expected to respond in an efficient and timely manner. This has never been more necessary than today, as the world faces emergency events that create high levels of acute basic needs. It could be argued that these needs are unprecedented in terms of complexity, geographical scope and scale. WFP must always be prepared to respond.

#### **Policy Rationale**

- 2. WFP's Emergency Preparedness Policy is part of a broader shift in the United Nations system and the humanitarian community, which emphasizes timely, cost-effective, flexible and pragmatic preparedness activities. It aims to enhance WFP's overall response to current and future emergencies. The policy complements and reinforces WFP's existing policy frameworks for meeting immediate food security and nutrition needs during emergencies while strengthening the ability of food-insecure people and countries to manage future risks and build resilience.
- 3. WFP's General Regulations stipulate that it will "assist in the continuum from emergency relief to development by giving priority to supporting disaster prevention, preparedness and mitigation". The WFP Strategic Plan (2017–2021) also emphasizes the importance for WFP of being ready to meet emergency needs in all circumstances, from natural disasters to human-made emergencies and epidemics that negatively affect food security and nutrition. As WFP moves forward with the Integrated Road Map, country strategic plans (CSPs) are providing a platform for integrating preparedness actions into longer-term planning and, in doing so, contributing to the 2030 Agenda for Sustainable Development, particularly Sustainable Development Goal (SDG) 2 on ending hunger and SDG 17 on working in partnership.
- 4. Preparedness actions including investments in human capacity, prepositioning of critical humanitarian items, infrastructure support and partner participation are particularly effective in saving time and money during a response.<sup>3</sup>
- 5. The PREP Evaluation<sup>4</sup> highlighted several recommendations towards strengthening Emergency Preparedness

#### **Return-on-investment results**

Investments decreased WFP's response time by an average of 15 days.

For every USD 1 invested in emergency preparedness:

- USD 1.50 is saved over the lifecycle of the investment; and
- 0.24 kg of carbon dioxide emissions are prevented from entering the atmosphere.

within all relevant WFP functional areas and all organizational change initiatives. The policy stems from the PREP evaluation and its recommendations and aims to "Adopt an integrated agenda for EPR strengthening, giving due consideration to all levels of emergency, including those associated with complex and protracted emergencies".

<sup>&</sup>lt;sup>1</sup> Spencer W. Kimball (1895–1985), business leader.

<sup>&</sup>lt;sup>2</sup> WFP General Regulations, General Rules, Financial Regulations, Rules of Procedure of the Executive Board, January 2014, Article II, 2(b): "In order to achieve the foregoing purposes, WFP shall, on request, implement food aid programmes, projects and activities [...] to assist in the continuum from emergency relief to development by giving priority to supporting disaster prevention, preparedness and mitigation and post-disaster rehabilitation activities".

<sup>&</sup>lt;sup>3</sup> According to a Return on Investment study conducted in March 2016 by PricewaterhouseCoopers, sponsored by the United Kingdom Department for International Development (DFID) and involving WFP, the United Nations Children's Fund (UNICEF), the Office of the United Nations High Commissioner for Refugees (UNHCR) and the Office for the Coordination of Humanitarian Affairs (OCHA).

<sup>&</sup>lt;sup>4</sup> WFPs Preparedness and Response Enhancement Programme: Strategic Evaluation (2011–2014).

#### **Scope of the Policy**

6. This policy outlines actions related to anticipating, preparing for and taking pre-emptive action prior to an event, and planning early emergency response. While it applies to all types of emergency, it does not estimate the number of simultaneous emergencies that WFP may need to respond to, or prescribe a response.

#### **Global Context**

#### **Changing Challenges and Operating Environment**

7. Emergency preparedness and response has been a fundamental part of WFP's work since it was established in the early 1960s. According to the 2005 WFP Annual Performance Report, "In 2005, WFP determined that it should be able to respond to four major emergencies at one time, and that emergency preparedness be augmented, including arrangements and procedures in anticipation of an emergency to ensure rapid, appropriate and effective response when needed."5 In 2017, the urgent demands on WFP far surpass these commitments: the organization is currently responding to five Level 3 corporate emergencies and six Level 2 regional emergencies. Today's emergencies are more frequently linked to conflict, causing massive displacement, and economic shocks, because of their protracted nature. Natural disasters and epidemics also occur, and are associated with conflict, creating complex operating environments. Ensuring unrestricted humanitarian access, upholding humanitarian principles and maintaining international protection standards remain imperative.

#### **Global Architecture**

- Global commitments shape WFP's emergency preparedness, acknowledging the inherent risk in 8. development and the need to shift from reactive crisis management to anticipating, preparing for and responding to emergencies. These actions contribute to the SDGs<sup>6</sup> and include:
  - commitments by global leaders to the 2030 Agenda, the Addis Ababa Action Agenda and the Sendai Framework for Disaster Risk Reduction, and deliberations at the World Humanitarian Summit, which stress the importance of enhanced roles for governments and other national and local actors in financing development initiatives and humanitarian preparedness, response and recovery; and
  - the 2015 United Nations Framework Convention on Climate Change, which recognizes that climate change increases vulnerability to disasters, especially in resource-scarce environments with high prevalence of food insecurity and malnutrition, and could increase the risk of hunger and malnutrition by 20 percent by 2050.

<sup>&</sup>lt;sup>5</sup> WFP/EB.A/2006/4.

<sup>&</sup>lt;sup>6</sup> United Nations General Assembly. 2015. Transforming our world: The 2030 Agenda for Sustainable Development. New York: United Nations. A/RES/70/1.

<sup>&</sup>lt;sup>7</sup> United Nations Framework Convention on Climate Change. 2015. Adoption of the Paris Agreement, 21st Conference of the Parties. Paris: United Nations. FCCC/CP/2015/L.9/Rev.1.

#### **Policy Framework**

9. The policy has three primary objectives. First, it serves as a platform for emergency preparedness a core element throughout WFP's work at all and levels – Headquarters, regional and country. Second, it informs WFP's work with national local and governments. regional bodies and local communities, at their request and driven by their priorities, enhance capacities for preparing for and responding to emergencies. Third, consolidates and expands mutually beneficial partnerships, including and with international national civil society entities and the private sector, to reduce the need

#### General Assembly Resolution 71/276 (A/71/644)

"The knowledge and capacities developed by governments, response and recovery organizations, communities and individuals to effectively anticipate, respond to and recover from the impacts of likely, imminent or current disasters.

Annotation: Preparedness action is carried out within the context of disaster risk management and aims to build the capacities needed to efficiently manage all types of emergencies and achieve orderly transitions from response to sustained recovery.

Preparedness is based on a sound analysis of disaster risks and good linkages with early warning systems, and includes such activities as contingency planning, the stockpiling of equipment and supplies, the development of arrangements for coordination, evacuation and public information, and associated training and field exercises. These must be supported by formal institutional, legal and budgetary capacities. The related term "readiness" describes the ability to quickly and appropriately respond when required.

A preparedness plan establishes arrangements in advance to enable timely, effective and appropriate responses to specific potential hazardous events or emerging disaster situations that might threaten society or the environment."

for operational inputs from WFP and other actors. WFP builds on the definition of preparedness endorsed by the Member States (see box),<sup>8</sup> to include preparedness actions carried out in different contexts, including conflicts, natural hazards, epidemics and economic crises.

#### **Principles**

- 10. WFP's Emergency Preparedness Policy is grounded in six overarching principles:
  - National leadership. According to the Inter-Agency Standing Committee, "...national and local governments have the primary responsibility for preparedness actions and should be supported by the international community".
  - ➤ Humanitarian principles. WFP's preparedness actions must be consistent with the humanitarian principles of humanity, neutrality, impartiality and operational independence.<sup>10</sup>
  - Accountability to affected populations. In its preparedness actions, WFP must be accountable to the women, men, boys and girls whom it assists, and involve them in the decisions that affect their lives.
  - Context specificity. WFP's preparedness is informed by analysis of context, capacities and requirements.
  - ➤ *Partnership*. Partnerships are built on complementary strengths and shared values and commitments, with the intention of creating greater value.

<sup>&</sup>lt;sup>8</sup> A/Res/71/276 (13 February 2017) (A/71/644).

<sup>&</sup>lt;sup>9</sup> Inter-Agency Standing Committee. 2013. *Common Framework for Preparedness*. New York: United Nations. https://interagencystandingcommittee.org/system/files/common\_framework\_for\_preparedness.pdf.

<sup>&</sup>lt;sup>10</sup> Humanitarian Principles: WFP/EBA/2004/5-C.

Innovation. WFP will continue innovating to enhance the agility and effectiveness of its responses, seeking partnerships with centres of innovation when appropriate.

#### **Foundation**

- 11. WFP has established a strong foundation for preparedness through initiatives such as the **Preparedness and Response Enhancement Programme**, which led to the Emergency Preparedness and Response Package (EPRP).<sup>11</sup> The EPRP is a critical tool for strengthening the design of WFP's preparedness work. It integrates contingency planning and risk assessment, including security, and links findings from risk analysis and monitoring to early actions. Evaluations and the return-on-investment study indicated the areas with the greatest time and cost savings:
  - Investments in human capacity, including skills and training, yield very high returns, partly because they are inexpensive and because capacity is a long-term asset that does not require repeated investment. For example, the Functional and Support Training for Emergency Response (FASTER) initiative prepares staff who are likely to be deployed as first responders to provide operational support and surge capacity. This mechanism, combined with stand-by partner agreements managed by the Augmented Logistics Intervention Team for Emergencies, is essential in enabling WFP to deploy the right staff at the right time and for the right amount of time.

The Emergency Telecommunications Cluster (ETC), with the Fiji National Disaster Management Office, assessed the emergency telecommunications facilities in Fiji's main island, Viti Levu. Gaps were addressed by working with local suppliers to restore the high-frequency emergency radio network, upgrade the central communications room at the National Disaster Management Office headquarters and conduct technical training courses with practical simulations, in collaboration with Fiji's military forces.

Trained information technology (IT) experts are available for deployment within 24 hours through the Fast Information Technology and Telecommunications Emergency and Support Team (FITTEST) initiative and stand-by partner agreements. The emergency telecommunication cluster and partners support governments in to safeguard preparing their communications infrastructure. restore services in the event of destruction or damage, and launch joint emergency

responses.

- ➤ Pre-positioning of nutritious foods, logistics and emergency communication equipment demonstrates consistently strong savings in costs, time and carbon emissions. For example, corporate response stocks at the United Nations Humanitarian Response Depot (UNHRD) hubs in six countries<sup>13</sup> enable rapid deployment of non-food items and services.
- Infrastructure investments such as road renovations and repair or construction of air strips generally take longer to pay off because of high up-front costs, but can generate the largest overall savings, including significant carbon savings. The Nepal Humanitarian Staging Area demonstrated the effectiveness of infrastructure investment by allowing the Nepal operation to start on day one of the emergency, with pre-positioned non-food items and trained staff available to support the humanitarian community.
- ➤ WFP's emergency simulations support government preparedness and test the feasibility and viability of implementing inter-agency and government contingency plans, and the readiness of humanitarians and clusters.

<sup>&</sup>lt;sup>11</sup> WFP Preparedness and Response Enhancement Programme: WFP/EB.A/2012/5-H.

<sup>&</sup>lt;sup>12</sup> According to a Return on Investment study conducted in March 2016 by PricewaterhouseCoopers, sponsored by the United Kingdom Department for International Development (DFID) and involving WFP, the United Nations Children's Fund (UNICEF), the Office of the United Nations High Commissioner for Refugees (UNHCR) and the Office for the Coordination of Humanitarian Affairs (OCHA).

<sup>&</sup>lt;sup>13</sup> Ghana, Italy, Malaysia, Panama, Spain and the United Arab Emirates

#### **Way Forward**

- 12. Many lessons learned exercises for emergencies have highlighted the benefits of and need for continued investment in preparedness measures including; i) capacity development of WFP staff; ii) contingency plans and agreements with national governments and humanitarian and private-sector partners; and iii) corporate systems for emergency activation and coordination.
- 13. Building on WFP's strong foundation in emergency preparedness and its long-term planning ability through CSPs, WFP will reinforce its own emergency preparedness, support national actors' efforts and develop partnerships for enhanced preparedness actions.

#### a) Reinforce Emergency Preparedness in WFP

#### Early warning systems

- 14. WFP is enhancing early warning with a corporate alert system that brings together Headquarters units, regional bureaux and country offices to assess the risks and take early action. The system can help to determine whether significant changes to existing operations or new humanitarian operations are required. The risks monitored include conflicts leading to displacement and refugees, natural hazards, epidemics and economic crises.
- 15. For natural disaster risks, methodologies such as forecast-based financing<sup>14</sup> can increase the capabilities of governments and communities to use natural hazard forecasts for scaling up preparedness actions. This is achieved by: i) linking scientific and other national institutes to governments and humanitarian actors to improve climate risk analysis and understand potential impacts; and ii) enhancing natural hazard early warning systems and linking them to the activation of specific preparedness actions before shocks occur.

#### Programme cycle

Integrating emergency preparedness into programming enhances resilience and leads to more effective and efficient responses. Improved analysis and operational design align preparedness actions with ongoing programmes and facilitate tailored preparedness and response plans in new operational areas. This enables WFP and partners to plan and target assistance more effectively when an event occurs. WFP's three-pronged approach is

#### The three-pronged approach

In Zimbabwe, WFP used the three-pronged approach in collaboration with the Government and other partners to integrate preparedness measures into resilience-building. The partners identified areas where recurring food insecurity and natural shocks converged, and consulted communities to identify, align and sequence multi-sector programmes for typical and shock years, taking into account seasonal livelihood and gender issues. This facilitated preparedness and readiness planning, and placed affected populations at the centre of their own planning processes.

an integrated approach that mainstreams preparedness in programme design. It is responsive to changing needs in areas susceptible to recurrent natural disasters, but can also be used in conflicts and volatile situations. The approach takes into account seasonal changes and gender roles and responsibilities, and allows agile delivery of emergency food and nutrition assistance.

17. Programme design and early action are facilitated by early warning through analysis of contextual risks beyond WFP's control. This analysis informs decisions on preparedness activities, triggers early country and regional response actions, and forms part of WFP's wider alert processes.

<sup>&</sup>lt;sup>14</sup> Forecast-based financing has been jointly piloted with the German Federal Foreign Office and the governments of five high-risk countries – Bangladesh, the Dominican Republic, Haiti, Nepal and the Philippines.

#### Staff readiness and wellness

- To continue responding to an ever-increasing number of emergencies, WFP must have the right people with the right skills available at the right time. This requires an integrated approach to human resource management. WFP will establish a platform that includes several functional areas to ensure that qualified staff can be deployed when needed and to continue developing staff skills. The actions planned include: i) increasing emergency training opportunities and adapting FASTER for expansion to all regions; ii) strengthening leadership surge capacity; and iii) enhancing emergency response and standby partner rosters.
- 19. WFP encourages regular training and simulation exercises at the regional and country office levels to build staff capacity in WFP, governments and partners, and improve collaboration. Learning and training opportunities will be in line with WFP's commitments to gender equality, protection, mitigating climate change and maximizing opportunities for national staff.
- 20. These efforts will be complemented by investments in staff wellness, safety and security – particularly in insecure and difficult operating environments – to anticipate needs and provide

#### **Investing in staff**

The Niger country office has increased its cash-based responses by 43 percent since 2012 by investing in training in readiness to use cash-based partners for staff, and transfers, Government. This has enabled the country office and the Government to utilize the most appropriate and efficient response modality in emergencies.

responders with adequate support. For example, WFP's Wellness Division has established standard operating procedures for emergency deployments to ensure that each staff member receives post-deployment preand psycho-social briefing with a staff counsellor. Providing staff security and acceptable living conditions is also crucial to maximizing WFP's operational edge by ensuring staff well-being and health in emergencies.

#### Enhanced supply chain management

- A new Supply Chain Division was formed in 2016 to provide in-house supply chain expertise, strengthen national and local capacities, and engage in integrated supply chain planning. This allows WFP to scale up in complex and unpredictable working environments. Supply chain planning also leads to more informed decision-making, which is essential for emergency response.
- The Global Commodity Management Facility (GCMF)<sup>15</sup> combines advance financing 22. mechanisms, procurement and logistics to procure food in advance of confirmed contributions, accelerating food deliveries by reducing supply lead times and facilitating procurement of commodities in the best market conditions. Pre-positioning expands the GCMF, allowing WFP and its partners to serve beneficiaries as quickly and cost-effectively as possible. Pre-positioning takes three forms: physical stocks, "virtual stocks" or contracts, and cash availability to buy goods and services.

#### Internal systems

WFP's corporate systems such as the Logistics Executive Support System (LESS), the country office tool for managing effectively (COMET) and System For Cash Operations (SCOPE are critical in emergency preparedness. These systems work together to enable faster decisionmaking, especially in planning and preparing for emergencies. They are used to support and manage food pipelines and to monitor the impact of WFP assistance. The availability of nearreal-time data through LESS and COMET for decision-making and targeting enables WFP to adapt ongoing operations to make them more sensitive to the needs of the people it serves.

<sup>&</sup>lt;sup>15</sup> The Forward Purchase Facility was recently strengthened and renamed as the GMCF. Transition to the GCMF involved separation from the Working Capital Financing Facility. Through the GCMF, food is purchased for an entire planning area to allow for better risk mitigation. WFP. 2015. Key Principles of Global Commodity Management Facility. OED2015/013.

- 24. SCOPE informs WFP on who the beneficiaries are and what they are entitled to; issues instructions to banks and service providers; and receives feedback about the assistance given to targeted families. All systems can be put in place prior to an emergency to enable a fast response.
- 25. Consolidated support for common services facilitates the provision and management of assets and equipment in sudden-onset emergencies. By developing "field-friendly" tracking mechanisms such as the new Global Environment Monitoring System, WFP can respond more efficiently, budget more accurately and monitor its assets better, even in chaotic environments.

#### b) Support and Enable Governments and Communities in Enhancing Their Capacities for Emergency Preparedness

#### Governments and local institutions

- 26. WFP complements and strengthens the capabilities of other actors by transferring expertise and deploying local and regional resources. Capacity-strengthening for emergency response is a long-term effort that requires a multi-dimensional, inclusive and comprehensive approach to respond to emergencies. As part of its emergency readiness strategy, WFP invests in training and simulation exercises to enhance governments' coordination and operational capacities. Emergency logistics training, simulation exercises and training of trainers enhance the capacities of WFP staff, partners and government counterparts to manage supply chains in emergency operations. Through these investments, WFP aims to evolve from providing emergency response to supporting governments in overcoming supply chain challenges to strengthen local markets, food systems and food assistance programming.
- 27. As many nations transition from low- to lower- and upper-middle-income status, WFP will shift its support towards strengthening the capacity of national stakeholders to: i) improve national early warning systems, analysis and data dissemination for improved decision-making and early action; and ii) enhance coordination, information management and efficiency in responses to food and nutrition emergencies. Depending on the operating environment, WFP's engagement with national partners ranges from service delivery to capacity augmentation and advice.
- 28. WFP supports the central role of national social protection mechanisms in responding to shocks and meeting protracted humanitarian needs. Working with governments and partners to make these systems more responsive to shocks, WFP offers technical and capacity-building assistance for the design and delivery of comprehensive, integrated programmes. This includes long-term preparedness actions and strengthening of systems for early warning, risk analysis, risk financing and programme delivery.

#### **Communities**

29. Emergencies start and end locally: 16 people are at the centre of preparedness solutions and should take the lead in designing programmes that respond to food security and nutrition emergencies. In several emergency-prone contexts, WFP is promoting community-based disaster relief and recovery (DR) programmes and helping communities establish their own early warning and preparedness systems. When working with communities, WFP will align its actions with communities' priorities and work with them to strengthen food security responses. For example, by working with communities to identify seasonal issues influencing gender roles and responsibilities, agriculture and labour cycles, and cultural activities, WFP can support better preparedness planning for more efficient, targeted and effective response.

<sup>&</sup>lt;sup>16</sup> OCHA. 2015. Global Humanitarian Policy Forum Summary. 3–4 December 2014. New York: OCHA.

#### c) Consolidate and Expand Partnerships

- 30. Strong partnerships are fundamental for designing complementary preparedness actions to meet the needs of the most vulnerable people in an emergency. The Integrated Road Map and CSP process provide opportunities to forge long-term multi-stakeholder partnerships and create mutually beneficial preparedness actions. Early engagement of United Nations agencies such as the Food and Agriculture Organization of the United Nations (FAO), UNHCR and UNICEF, civil society partners, non-governmental organizations (NGOs) and the Red Cross and Red Crescent movement in CSPs allows the productive exchange of information, insights and views, leading to better understanding of response capabilities and creating opportunities for joint programming. WFP will work with partners on mutually beneficial preparedness actions, including prioritization of areas for collaboration, staff training and capacity building and joint situation and risk analysis for early warning and coordinated early action.
- 31. WFP co-leads the global Food Security Cluster with FAO and leads the global logistics and emergency telecommunications clusters. WFP is also a permanent member of the global Nutrition Cluster's strategic advisory group. As a cluster leader, WFP is responsible for ensuring a coordinated response and providing common services to the humanitarian community and is required to fill crucial gaps and provide solutions on request. In recent years, this has included building the response capacity of national and international partners, maintaining staff surge capacity and stockpiling equipment.
- 32. In inter-agency bodies and the cluster system, WFP will continue to provide leadership, work with partners to improve preparedness actions such as joint contingency planning, promote joint planning for scaling up coordination support<sup>17</sup> and ensure accountability. WFP will build on lessons learned from the global Food Security Cluster in Bangladesh, which has "...focused almost exclusively on preparedness and fostered a sense of ownership and buy-in among cluster members". Preparedness is a primary focus of the Logistics Cluster in its 2016–2018 strategy, which includes training.
- 33. WFP manages UNHRD, which enables the stockpiling of important relief items and equipment so that WFP and its partners can respond more rapidly and efficiently. UNHRD headquarters in Brindisi, Italy also houses an innovation lab for testing new products and creating efficient packaging materials. The lab enables WFP and its partners to maintain the most up-to-date response capacities.
- 34. WFP is expanding its engagement with the private sector through arrangements that range from long-term agreements with commodity suppliers and mobile network operators to agreements with retail food chains and banks to support cash-based transfers. As a member of the Global Alliance on Urban Crises, WFP will continue to be active in preventing, preparing for and effectively responding to humanitarian crises in urban settings. It will continue to engage with innovation centres to remain at the forefront of new ideas that facilitate better preparedness and response.

#### Responsibilities

35. Affected people are the first responders in emergencies and must be at the centre of preparedness actions. Countries are ultimately responsible for supporting community preparedness actions, assessing risks and being ready to respond in an emergency. WFP is responsible for supporting countries, at their request, in preparing for emergencies, and for contributing to emergency response when food security and nutrition are affected.

<sup>&</sup>lt;sup>17</sup> Food Security Cluster Coordination: Joint Strategic Evaluation, February 2017; Joint Evaluation of the Global Logistics Cluster, August 2012.

<sup>&</sup>lt;sup>18</sup> FAO/WFP. 2014. Joint Evaluation of Food Security Cluster Coordination in Humanitarian Action; A Strategic Evaluation, August 2014, p. vii.

36. All of WFP is responsible for preparedness, with accountabilities at the global, regional and country levels. For WFP, preparedness begins at the country level with risk and vulnerability analyses that drive preparedness actions and capacity-strengthening, in partnership with national and local governments, civil society, United Nations agencies and NGOs. Regional bureaux conduct risk and vulnerability analyses with a regional perspective, providing support to country offices in the areas of early warning, preparedness and operations planning. At the global level, Headquarters is responsible for overall organizational preparedness through the development of policies, tools such as the EPRP and training such as FASTER to support country offices and regional bureaux.

#### **Measuring Results**

- 37. WFP has a strong foundation in preparedness. This policy builds on that foundation and strengthens the integration of preparedness throughout the organization, making WFP ready to respond. WFP will measure results, focusing on the policy's main objective to respond to emergencies in an efficient, effective and timely manner and on actions taken to reinforce preparedness in WFP, support governments and communities in enhancing their capacities, and consolidate and strengthen partnerships.
- 38. As the policy includes a variety of actions undertaken by country offices, regional bureaux and Headquarters, a range of different methods for measuring results will be required. The EPRP will be used as one indicator of preparedness along with the incorporation of preparedness actions in CSPs and actions to improve organizational preparedness. Results will be reported in Annual Performance Reports.
- 39. Measuring long-term impact is more complicated because of the difficulty in attributing causality; however, the return-on-investment methodology can be used in some countries and regions. When working with governments, the Emergency Preparedness Capacity Index can help in both setting a baseline and measuring results over time.

#### Strategies, Policies and Frameworks that Reinforce the Preparedness Policy

- 40. Emergency preparedness is a critical component of WFP's Strategic Plan and Integrated Road Map.<sup>19</sup> CSPs allow country offices to view humanitarian preparedness from a long-term perspective that allows short-term, life-saving assistance to be embedded in multi-year efforts to reduce needs and vulnerability.
- 41. WFP's Disaster Risk Reduction Policy<sup>20</sup> and Resilience Policy position emergency preparedness in a broader approach to meeting immediate food security and nutrition needs while strengthening the ability of food-insecure people and countries to manage future risks and build resilience. WFP's Safety Nets Policy<sup>21</sup> highlights the importance of establishing national safety net systems and scaling them up in the event of shocks.
- 42. WFP's policies on Humanitarian Principles (2004), Humanitarian Protection (2012) and WFP's Role in Peacebuilding in Transition Settings (2013) underscore the need for WFP's actions in emergencies to be guided by the humanitarian principles of humanity, impartiality, neutrality and operational independence. WFP depends on its partners and other actors to respect the humanitarian nature of its work.

<sup>&</sup>lt;sup>19</sup> WFP/EB.2/2016/4-A/1/Rev.2\*.

<sup>&</sup>lt;sup>20</sup> WFP/EB.1/2009/5-B.

<sup>&</sup>lt;sup>21</sup> WFP/EB.A/2012/5-A.

- 43. In line with WFP's Enterprise Risk Management Policy (2015),<sup>22</sup> crisis management, business continuity, security, IT disaster recovery and related initiatives are being aligned with United Nations system-wide approaches to crisis management and organizational resilience. These systems will be assessed regularly to ensure that they are fit for purpose and will be strengthened to meet WFP's evolving needs.
- 44. Several cross-cutting policies contribute to WFP's emergency preparedness approach. The Policy on Capacity Development<sup>23</sup> acknowledges WFP's contributions to local and national capacities. The Nutrition Policy<sup>24</sup> emphasizes the importance of meeting nutrient needs before, during and after emergencies, and ensuring that nutrition is considered in emergency preparedness actions. The Gender Policy<sup>25</sup> guides programme design to ensure consideration of gender equality, women's empowerment, how risks affect women, and opportunities for enhancing women's preparedness (see Annex).

<sup>&</sup>lt;sup>22</sup> WFP/EB.A/2015/5-B.

<sup>&</sup>lt;sup>23</sup> WFP/EB.2/2009/4-B.

<sup>&</sup>lt;sup>24</sup> WFP/EB.1/2017/4-C.

<sup>&</sup>lt;sup>25</sup> WFP/EB.1/2015/5-A.

## Compendium of Policies, Circulars, Directives and Other Relevant Material Related to Emergency Preparedness

WFP/EB.1/2017/4-C - Nutrition Policy

WFP/EB.1/2017/4-B/Rev.1\* - Environment Policy

WFP/EB.1/2017/4-A/Rev.1\* – Climate Change Policy

WFP/EB.2/2016/5-B/1/Rev.1 – Financial Framework Review

WFP/EB.2/2016/4-C/1/Rev.1\* – Policy on Country Strategic Plans

WFP/EB.2/2016/4-B/1/Rev.1\* – Corporate Results Framework (2017–2021)

WFP/EB.2/2016/4-A/1/Rev.2\* – WFP Strategic Plan (2017–2021)

WFP/EB.A/2015/5-D – South–South and Triangular Cooperation Policy

WFP/EB.A/2015/5-C – Policy on Building Resilience for Food Security and Nutrition

WFP/EB.A/2015/5-B – Enterprise Risk Management Policy

WFP/EB.A/2015/5-A- Gender policy (2015–2020)

WFP/EB.2/2014/4-B – WFP People Strategy

WFP/EB.A/2014/5-B - WFP Corporate Partnership Strategy (2014–2017)

WFP/EB.2/2013/4-A/Rev.1 – WFP's Role in Peacebuilding in Transition Settings

WFP/EB.1/2012/5-B/Rev.1 – Humanitarian Protection Policy

WFP/EB.2/2009/4-B – WFP Policy on Capacity Development

WFP/EB.1/2009/5-B – WFP Policy on Disaster Risk Reduction

WFP/EB.1/2006/5-B/Rev/1 - Note on Humanitarian Access and its Implications for WFP

 $WFP/EB.1/2005/4\text{-}A/Rev.1-Definition of \ Emergencies$ 

WFP/EB.A/2004/5-C – Humanitarian Principles

WFP/EB.2/2015/4-B – Update on WFP's role in the Collective Humanitarian Response

WFP/EB.A/2015/7-B – Summary Evaluation of WFP's Preparedness and Response Enhancement Programme (2011–2014)

WFP/EB.A/2012/5-H - WFP Preparedness and Response Enhancement Programme

OED2016/012- WFP Business Continuity Management

OED2016/011 – WFP Crisis Management

OED2016/010 – Organizational Resilience Management

OED2015/014 – WFP Emergency Response Activation Protocols

OM2014/003 – Action-Oriented Preparedness, Readiness and Response – The Emergency Preparedness and Response Package

OED2013/016 – WFP Leadership in IASC Clusters

OED2013/015 - Country Directors' Role in the Humanitarian Country Team

#### **Acronyms Used in the Document**

COMET country office tool for managing effectively

CSP country strategic plan

DFID United Kingdom Department for International Development

EPRP Emergency Preparedness and Response Package

FAO Food and Agriculture Organization of the United Nations
FASTER Functional and Support Training for Emergency Response

FITTEST Fast Information Technology and Telecommunications Emergency and Support Team

GCMF Global Commodity Management Facility

IASC Inter-Agency Standing Committee

IT information technology

LESS Logistic Executive Support System NGO non-governmental organization

OCHA United Nations Office for the Coordination of Humanitarian Affairs

SCOPE System For Cash Operations
SDG Sustainable Development Goal
UNICEF United Nations Children's Fund

UNISDR United Nations Office for Disaster Risk Reduction
UNHRD United Nations Humanitarian Response Depot

UNHCR Office of the United Nations High Commissioner for Refugees