

Executive Board First Regular Session

Agenda Item 4a - Aviation Policy

SAVING LIVES CHANGING LIVES

Rome, 28 February – 2023

Aviation Policy: Validation Process

DRAFTING

2019-20 EXTERNAL AUDIT

THE 2019-20 EXTERNAL AUDIT OF WFP'S AVIATION SERVICES RECOMMENDED DEVELOPING AN AVIATION POLICY TO DEFINE THE SCOPE OF WFP'S AVIATION MANDATE AND THE COORDINATION OF FLIGHT MISSIONS FOR THE HUMANITARIAN COMMUNITY.

1ST INFORMAL CONSULTATION 29 IULY 2022

THE POLICY WAS PRESENTED TO EXECUTIVE BOARD MEMBERS AND COMMENTED UPON DURING THE FIRST INFORMAL CONSULTATION ON THE WFP AVIATION POLICY ON 29 JULY 2022.

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2ND INFORMAL CONSULTATION 20 DEC 2022

A SECOND
INFORMAL
CONSULTATION
TOOK PLACE ON 20
DECEMBER 2022,
WHERE THE
UPDATED POLICY
WAS FURTHER
COMMENTED UPON
BY EXECUTIVE
BOARD MEMBERS.

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3RD INFORMAL CONSULTATION 20 JAN 2023

DURING THE THIRD INFORMAL CONSULTATION ORGANIZED IN JANUARY 2023, THE EXECUTIVE BOARD MEMBERS PROVIDED FURTHER COMMENTS TO THE DRAFT POLICY.

PRESENTING FOR APPROVAL

EXECUTIVE BOARD - 28 FEBRUARY 2023

THE LATEST VERSION OF THE AVIATION POLICY IS PRESENTED TODAY FOR APPROVAL TO THE 2023 EXECUTIVE BOARD.





PURPOSE OF THE POLICY

- To state the objectives, principles and partnerships that frame aviation operations;
- To describe the aviation governance, accountability and reporting framework;
- To describe WFP Aviation's provided services to the Humanitarian Community, including common services (such as those delivered by UNHAS), as well as specialized and on-demand services to partners; facilitating coordination and communication between aviation and humanitarian stakeholders in the context of emergency response; and strengthening regional and national aviation systems and capacity;
- To describe essential enablers (such as partnerships, sustainable funding and a high performing and agile workforce) that will help ensure the sustainability of WFP's aviation activities and the continued delivery of humanitarian assistance in difficult circumstances.

Aviation Policy: Contents

4. Services provided: 3. Governance **UNHAS, On-**1. Principles 2. Scope framework demand & **specialized** services **5. Objectives** 8. Monitoring, 6. Essential 7. Implementation at the global reporting and **Enablers** evaluation level

1. Principles

Needs-based humanitarian action in accordance with humanitarian principles of:



- International/United Nations aviation standards such as ICAO standards and recommended practices, UNITED NATIONS Aviation Standards, Civil Aviation Authorities;
- Annex 9 to the Convention on International Civil Aviation on facilitation;
- Environmental sustainability carried out through the WFP Aviation Service environmental and sustainability programme;
- Emergency preparedness framework including strategically located aircraft with minimal deployment time & qualified workforce;
- Access eligibility implemented through the passenger prioritization system;
- **Disability inclusion** executed through accessibility for passengers with disabilities and/or additional specific needs;
- Sexual exploitation and abuse protection in line with WFP Zero tolerance policy;
- **Personal data protection** in line with the United Nations Personal Data Protection and Privacy Principles.

2. Scope



Provide aviation services

Common services (UNHAS);

On-demand and specialized services

for humanitarian and development organizations;



Act as a facilitator in humanitarian response

Promote collaboration between aviation and humanitarian stakeholders;

Ensure systematic communication and coordination among aviation and humanitarian actors.



Strengthen Aviation Systems and Capacity at the Regional and National Levels

Collaborate with international aviation organizations and regulators;

Strengthen partnerships with humanitarian and development actors.

3. Governance Framework

UNATAG & UNAVSTADS

- UNATAG: twice a year to review amendments to UNAVSTADS and ensures compliance with international safety standards;
- UNAVSTADS: United Nations Aviation Standards for Peacekeeping and Humanitarian Air Transport Operations as part of the aviation safety regulatory framework.

Aviation Safety Board (ASB)

 Aviation Safety Board: twice a year responsible for reviewing and advising on issues related to the safety of WFP aviation operations. Air Transport Committee
(ATC)
&
Air Transport Contracts
Committee (ATCC)

- Air Transport Committee: twice a year reviews and makes recommendations on:
 - air transport contracting actions, procedures and principles;
 - performance evaluations and assessment reports; and
 - o air transport guidance material.
- Air Transport Contracts Committee evaluates all offers and formulates recommendations.

4. Services Provided: UNHAS

Aviation services for **humanitarian and development organizations** in humanitarian emergencies and protracted crises.

Transporting passengers and cargo for other **United Nations entities**, **NGOs**, **international financial institutions** and other humanitarian and development partners.

Annual review to maintain the common service provision at country level is based on **three main pillars**: Review of country's commercial air transport market; UNHAS performance assessment; Stakeholders' feedback.

UNHAS Operations

Provision of access to the world's most remote and challenging locations, where no safe surface transport or viable commercial aviation options are available.

WFP seeks to accommodate all eligible humanitarian passengers' requests based on the Programme Criticality of the missions.

Governance: UNHAS Steering Committee

FREQUENCY: quarterly, and at least twice in each calendar year, unless an urgent need calls for a review.

MEMBERS: two representatives of each of the following entities: United Nations agencies, funds and programmes, non-governmental organizations and the donor community.

MAIN TOPICS:









FINANCING - UNHAS

- UNHAS Operations are financed under Country Strategic Plans through:
 - Contributions from donor governments, intergovernmental organizations and multilateral funds
 - **Cost recovery** will continue to provide supplemental funding and help to promote use of the service for essential humanitarian needs.
- WFP's **centralized funding mechanism** will enable WFP to centrally receive contributions earmarked for UNHAS operations, giving the flexibility to allocate them to CSPs. Funds will be reallocated to country portfolio budgets for aviation operations at the onset of humanitarian crises, enhancing financial sustainability and speed in emergency response.
- There are **three main funding models** for UNHAS:
 - Full cost recovery:
 - Partial cost recovery:
 - Fully donor-funded:
- All UNHAS operations are to apply a cost-recovery funding model. Newly
 established operations should, as soon as feasible, move from a fully donorfunded to a cost-recovery funding model.
- Fair fee reviews will be developed for different user organisation categories, including local NGOs which as a general rule are charged less than the other categories of user agencies, to support the promotion of the localisation of the humanitarian action.

4. On-demand and Specialized Services

Dedicated air transport services for humanitarian and development actors (United Nations entities, NGOs, donors), and cargo transport at global and country level, in accordance with humanitarian principles and fully funded by the requesting partner.

Airlifts and airdrops for food deliveries during emergency operations, airfreight services and medical and security evacuations are provided under SDG2 for WFP and fully funded by WFP.

5. Objectives at the global level

Leveraging our experience, presence and partnerships to **strengthen regional and national aviation systems and capacity.**Supporting more sustainable aviation solutions whenever feasible.

6. Essential Enablers



7. Implementation

Ensuring action at headquarters and regional level to put in place essential enablers and achieve objectives.

8. Monitoring, reporting & evaluation

Monitoring of and reporting on implementation of the policy will be based on key performance indicators established as part of WFP's corporate results framework and annual performance planning process.

