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INFORMATION NOTE ON THE IMPLEMENTATION OF SECURITY MANAGEMENT ARRANGEMENTS

* In accordance with the Executive Board's decisions on governance, approved at the Annual and Third Regular Sessions, 2000, items for information should not be discussed unless a Board member specifically requests it, well in advance of the meeting, and the Chair accepts the request on the grounds that it is a proper use of the Board's time.

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NOTE TO THE EXECUTIVE BOARD

This document is submitted to the Executive Board for information.

The Secretariat invites members of the Board who may have questions of a technical nature with regard to this document to contact the WFP staff focal point indicated below, preferably well in advance of the Board's meeting.

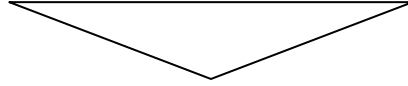
Chief, OMF* and Security Focal Point *a.i.* Mr M. Lorentzen tel.: 066513-2343

Should you have any questions regarding matters of dispatch of documentation for the Executive Board, please contact Ms C. Panlilio, Administrative Assistant, Conference Servicing Unit (tel.: 066513-2645).

* Field Security Division



DRAFT DECISION*



The Board takes note of the information contained in “Information Note on the Implementation of Security Management Arrangements” (WFP/EB.A/2008/13-D).

* This is a draft decision. For the final decision adopted by the Board, please refer to the Decisions and Recommendations document (WFP/EB.A/2008/16) issued at the end of the session.



BACKGROUND

1. At its Annual Session in 2007, the Board considered the “Information Note on Funding of Security Management Arrangements” (WFP/EB.A/2007/12-C). As in previous years, it is the Secretariat’s intention to inform the Board periodically of progress and to report any significant changes in WFP’s share of security costs or in the cost-sharing mechanism.
2. This document (i) provides information on WFP’s share of United Nations Department of Safety and Security (UNDSS) field-related security costs, including funding, and on all other WFP security costs for the current biennium, (ii) reports to the Board on the 2006–2007 Security Maintenance Fund, and (iii) presents indicative spending plans for the 2008–2009 Security Maintenance Fund and the proposed 2008–2009 Emergency Security Fund.

2008–2009 UNDSS COST SHARE OF UNITED NATIONS FIELD-RELATED SECURITY COSTS

3. At its First Regular Session in 2005, the Board agreed to support the Secretary-General in implementing an enhanced and unified security management system for United Nations staff worldwide (WFP/EB.1/2005/10), so that WFP staff can continue their important mission of feeding the hungry poor in insecure areas of the world.
4. Organizations participating in UNDSS are collectively responsible for the safety and security of United Nations personnel. Field-related costs are apportioned among these organizations; central management costs are assumed by the United Nations. The cost-sharing formula is calculated according to the number of staff members based in countries that are not members of the Organisation for Economic Co-operation and Development (OECD), and for whose safety and security the United Nations system is responsible.
5. The budget for the jointly financed UNDSS field-related security costs for the 2008–2009 biennium approved by the General Assembly (A/62/6/Sect.33) is US\$178.4 million, compared with US\$172.3 million for the previous biennium, and excluding the United Nations Malicious Acts Insurance Policy (MAIP) to which WFP does not subscribe. This figure reflects no base growth on the 2006–2007 cost-shared portion of the budget, which totalled US\$169.5 million. It is subject to re-costing for such elements as inflation, however.
6. In March 2007, the Technical Working Group on Cost-Sharing of the United Nations Security Management System (UNSMS), chaired by WFP, produced its report (CEB/2007/HLCM/5) reviewing UNSMS’ current cost-sharing formula to ensure that it is fair, transparent and based on objective parameters.
7. Under the existing cost-sharing formula, WFP’s projected share for 2008–2009 is US\$25.0 million, based on the 9,900 staff members in the field indicated in the United Nations System Chief Executives’ Board (CEB) Secretariat Headcount of Field Staff as at 31 December 2006 (CEB/2007/HLCM/30). This is equivalent to 10 percent of all United Nations field staff.



8. Table 1 outlines the budget for UNDSS jointly financed costs from 2002 to 2009. Based on total field-related security costs of US\$178.4 million for 2008–2009, the WFP cost share is estimated at US\$26.6 million. This includes the costs of three WFP senior security advisers responsible for monitoring performance of the UNDSS work plan, coordinating security activities, reporting and analysis, preventive measures, immediate redeployment in emergency situations, and training of Security Focal Points.

	United Nations system field-related costs	WFP's share of United Nations field-related costs
2002–2003	42.9	6.5
2004–2005	113.1	13.2
2006–2007	172.3	20.2*
2008–2009	178.4	26.6

* Credit of US\$3.2 million received in 2006

9. The Board approved the funding of UNDSS costs for 2006–2007 from the General Fund, in line with their treatment in the 2004–2005 biennium (WFP/EB.1/2007/6-A/1 + Corr.1). WFP's UNDSS costs for 2006–2007 are expected to be in the region of US\$20.2 million, which is less than the original US\$22.6 million budget. The final figure will be known only on approval of the UNDSS Performance Report for 2007. As in the past, any remaining unspent balance under the cost-shared portion of the UNDSS budget will be credited to the participating agencies. For 2008–2009, the Board has approved the use of the General Fund to cover the costs of WFP's estimated share of United Nations field-related costs, amounting to US\$26.6 million.
10. WFP believes that these staff safety and security costs should be paid out of the United Nations Regular Budget and not from voluntary contributions. While it advocates for this approach with Member States, it must continue to fund its share of costs for UNSMS.
11. As a member of the Inter-Agency Security Management Network (IASMN), WFP will provide strategic direction on the operational requirements for security arrangements in the field. WFP will continue to work with UNDSS and the inter-agency field and Headquarters security networks to develop an implementation strategy and mechanisms for a robust, well-coordinated global security management system and to ensure that there is no overlap with activities undertaken by the WFP Field Security Division (OMF).
12. UNDSS will continue to provide regular detailed reports on the structure and distribution of jointly financed posts, with their corresponding functions and incumbency status. The United Nations Secretariat Performance Report will present details on contributions to the financing of security-related expenditures for participating organizations' field operations and on actual expenditure.



WFP INTERNAL SECURITY COSTS

13. In addition to the costs of participating in UNSMS, WFP bears substantial internal costs for security-related items that enable its mission, especially for the following.

Field Security Officers

14. WFP has a core number of security officers based in Headquarters who, along with the Chief, the Deputy Chief and the Security Analyst, are paid from the Programme Support and Administrative (PSA) budget; three Senior Security Advisers, in the Africa, the Middle East/Asia and the Americas regions, are paid out of the US\$26.6 million allocated to United Nations field-related costs.
15. WFP currently employs 42 field security officers (FSOs), all of whom are funded by direct support costs (DSC).

Malicious Acts Insurance Policy

16. WFP subscribes to an MAIP that provides relief for the families of international and national staff who lose their lives accomplishing WFP's mission of feeding the hungry poor. Coverage for more than 12,000 WFP staff and associated personnel costs US\$1.5 million per biennium, which is funded through the PSA budget.

Security Equipment/MOSS Compliance

17. Security and safety-related equipment is provided to ensure that all WFP country offices comply with minimum operating security standards (MOSS), and in response to threat and risk assessments. This equipment is funded mainly through project DSC; minimum requirements for security communications equipment and infrastructure – such as VHF radios – are also met through DSC. When local DSC is insufficient to cover security costs it is supplemented from the Security Maintenance Fund.
18. Security-related costs for evacuations, relocations, etc. are also paid out of DSC.
19. At certain duty stations, staff may follow additional residential security measures approved by the country-level security management team (SMT); these are funded out of standard staff costs.

SECURITY MAINTENANCE FUND

20. Since the 2004–2005 Management Plan, the Board has approved a separate fund for security and safety measures for its 12,000 global workforce. During 2006–2007, the Security Maintenance Fund has covered basic requirements for MOSS compliance at regional bureaux, newly opened offices and offices that have moved to a higher security phase, and for the updating of threat and risk assessments for all WFP country offices. From 2008–2009, this fund will be incorporated into PSA and will be maintained at the current level of US\$2 million.



Security Risk Assessments

21. Given the importance of staff security in operational areas and the continuing threats faced by its field staff, WFP intends, where possible, to reassess its country offices once every biennium. For 2006–2007, US\$300,000 was allocated to an assessment schedule with the widest possible coverage and contained costs. During the biennium, 45 security-risk assessments were conducted, of which 14 (32 percent) were conducted by in-country FSOs, 6 (13 percent) by Field Security Branch (ADMF) staff, 2 (4 percent) by UNDSS, and 23 (51 percent) by external consultants.

Security Equipment

22. During 2006–2007, US\$1.7 million was allocated to maintaining full MOSS compliance, including for regional bureaux, newly opened offices, changed security phases and needs identified from security risk assessments. Currently, 94 percent of WFP offices have completed installation of blast-resistant film. Other costs relate to the construction/reinforcement of bunkers/safe havens, perimeter fences and walls, and to other protective measures. Funding has also been provided for such MOSS requirements as telecommunications equipment, global positioning systems (GPS), ballistic blankets, body armour, trauma kits, first aid kits, fire detectors and fire extinguishers. The phased introduction of a self-assessment policy will be reconsidered for the 2008–2009 biennium.

Training and Other Costs

23. During 2008–2009, the Security Maintenance Fund will cover training courses in port and ship security and aviation security. It will also cover the professional development of security officers, such as UNDSS certification for newly recruited FSOs.
24. Table 2 indicates the costs incurred for the 2006–2007 Security Maintenance Fund and the proposed spending plan for 2008–2009. Implementation of this plan is monitored by OMF.

Category	2006–2007 expenditures	2008–2009 allocations
P2 security support officer	-	235 000
Security risk assessments	293 260	250 000
MOSS equipment	1 692 000	1 415 000
Security officer training	-	100 000
Total	1 985 260	2 000 000



2008–2009 EMERGENCY SECURITY FUND

25. Following the recent catastrophic attack on the United Nations office in Algiers, there has been an escalation of threats to United Nations offices, increasing the vulnerability of personnel and premises in several locations around the world. This has led to reassessment of the protective measures, time frame and associated costs required to achieve acceptable MOSS in all high-risk countries where WFP operates and in all other WFP offices.
26. Within UNSMS, a global review of all duty stations is being undertaken to bring forward the following system-wide recommendations:
- 1) Establish new standards and mitigation measures specific to the threat of terrorism.
 - 2) Provide mandatory security and crisis management training to designated officials and members of SMTs, commensurate with their responsibilities.
 - 3) Implement a mechanism to address deficiencies in the effectiveness of designated officials and SMT members.
 - 4) Finalize the training programme on mass casualties and roll out to all duty stations as a priority.
 - 5) Strengthen analytical capabilities in the field and develop an effective mechanism for communicating with host country security services.
 - 6) Reconsider the use of common premises versus single agency offices on a case-by-case basis, according to the situation on the ground.
27. To start addressing the most pressing security needs without delay, a proposal for US\$5 million is included in the “Update on the WFP Management Plan (2008–2009)” (WFP/EB.A/2008/6-C). In locations where WFP cannot secure the necessary “stand-off” distance around its offices, relocation to safer premises is a priority. Where relocation is not possible, alternative measures are discussed with host governments, including blocking traffic around office premises, controlling parking space and reinforcing building structures. These measures are expected to require high initial capital investments to support compliance with new standards.
28. WFP’s OMF has been working on this since January 2008; it is a complex process that requires continuous consultation with other United Nations agencies, funds and programmes and due consideration of strategic decisions on WFP offices and operations. For this purpose, a WFP Premises Security Committee has been established comprising senior managers. At this point it is difficult to forecast the final cost of the global review, but a preliminary estimate indicates that the total could be about US\$40 million; a phased approach is proposed. The Board will be briefed at every session on the progress of the proposed work for each phase. It will be possible to present an overall budget proposal when the most critical offices have been addressed and the process is being fine-tuned, which should be the case by the next Board session in October 2008. Although the first tranche of the funding could come from the General Fund, alternative funding options such as the United Nations Secretariat and direct donor support are also under consideration.



THE WAY FORWARD

29. Issues to be addressed include alternative sources of funding, Member States' awareness and support of security issues, affordability and longer-term options for sustainable funding of security. The recurring issue of funding security costs from the United Nations Regular Budget should be addressed decisively.
30. The Executive Director will continue to support the Secretary-General in implementing a strengthened and unified security management system for United Nations staff worldwide, and in advocating with Member States and other executive heads of agencies so that the General Assembly considers funding UNSMS from the United Nations regular budget.
31. Each year, the Secretariat will update the Board at the Annual Session on implementation of new security management arrangements in the United Nations system, and their financial implications, including any significant changes in WFP's share of costs or in the cost-sharing mechanism.

ACRONYMS USED IN THE DOCUMENT

ADMF	Field Security Branch (now OMF, Field Security Division)
CEB	United Nations System Chief Executives' Board
DSC	direct support costs
FSO	field security officer
GPS	global positioning systems
IASMN	Inter-Agency Security Management Network
MAIP	malicious acts insurance policy
MOSS	minimum operating security standards
OECD	Organisation for Economic Co-operation and Development
OMF	Security Service Division
PSA	Programme Support and Administrative
SMT	security management team
UNDSS	United Nations Department of Safety and Security
UNSMS	United Nations Security Management System