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**Executive Board
Annual Session**

Rome, 8–12 June 2009

ADMINISTRATIVE AND MANAGERIAL MATTERS

Agenda item 13

*For information**



Distribution: GENERAL
WFP/EB.A/2009/13-D
30 April 2009
ORIGINAL: ENGLISH

INFORMATION NOTE ON FUNDING OF SECURITY MANAGEMENT ARRANGEMENTS

* In accordance with the Executive Board's decisions on governance, approved at the Annual and Third Regular Sessions, 2000, items for information should not be discussed unless a Board member specifically requests it, well in advance of the meeting, and the Chair accepts the request on the grounds that it is a proper use of the Board's time.

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NOTE TO THE EXECUTIVE BOARD

This document is submitted to the Executive Board for information.

The Secretariat invites members of the Board who may have questions of a technical nature with regard to this document to contact the WFP staff focal point indicated below, preferably well in advance of the Board's meeting.

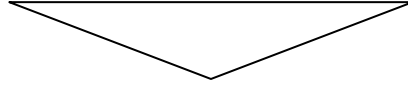
Director, OMF* and WFP Mr M. Lorentzen tel.: 066513-2343
Security Focal Point:

Should you have any questions regarding matters of dispatch of documentation for the Executive Board, please contact Ms C. Panlilio, Administrative Assistant, Conference Servicing Unit (tel.: 066513-2645).

* Security Service Division



DRAFT DECISION*



The Board takes note of the information contained in “Information Note on Funding of Security Management Arrangements” (WFP/EB.A/2009/13-D).

* This is a draft decision. For the final decision adopted by the Board, please refer to the Decisions and Recommendations document issued at the end of the session.



BACKGROUND

1. At its Annual Session in 2008, the Board took note of the “Information Note on the Implementation of Security Management Arrangements” (WFP/EB.A/2008/13-D) and the Secretariat’s intention to inform the Board periodically of progress and to report any significant changes in WFP’s share of costs or in the cost-sharing mechanism.
2. This document provides information on WFP’s share of United Nations Department of Safety and Security (UNDSS) field-related security costs, including funding, and all other WFP security costs for the current biennium, including the 2008–2009 Security Maintenance Fund and the Security Emergency Fund.

2008–2009 UNDSS COST SHARE OF UNITED NATIONS FIELD-RELATED SECURITY COSTS

3. At its First Regular Session in 2005, the Board agreed to support the Secretary-General in implementing an enhanced and unified security management system for United Nations staff worldwide (WFP/EB.1/2005/10), so that WFP staff can continue their important mission of feeding the hungry poor in insecure areas of the world.
4. The budget for the jointly financed UNDSS field-related security costs for the 2008–2009 biennium approved by the General Assembly (A/62/6/Sect.33) is US\$178.4 million, compared with US\$172.3 million for the previous biennium, and excluding the United Nations Malicious Acts Insurance Policy (MAIP) to which WFP does not subscribe.
5. Under the existing cost-sharing formula, WFP’s projected share of UNDSS costs for 2008–2009 is US\$25 million, based on: i) the 9,900 staff members in the field indicated in the United Nations System Chief Executives Board for coordination (CEB) Secretariat “Headcount of Field Staff as at 31 December 2006” (CEB/2007/HLCM/30); and ii) total field-related security costs of US\$178.4 million cited above. The final figure will be known only on approval of the UNDSS Performance Report for 2008. Table 1 outlines the budget for UNDSS jointly financed costs from 2002 to 2009.

TABLE 1: UNITED NATIONS FIELD-RELATED SECURITY COSTS (US\$ million)		
	Total	WFP share
2002–2003	42.9	6.5
2004–2005	113.1	13.2
2006–2007	172.3	20.2*
2008–2009	178.4**	25.0

* Credit of US\$3.2 million received in 2006

** Projected figure still under review by UNDSS



6. The Board approved the funding of UNDSS costs for 2008–2009 from the General Fund, in line with their treatment in the 2004–2005 biennium (WFP/EB.1/2007/6-A/1 + Corr.1, paragraph 47). As in the past, any remaining unspent balance under the cost-shared portion of the UNDSS budget will be credited to the participating agencies. For 2008–2009, the Board has approved the use of the General Fund to cover the costs of WFP’s estimated share of United Nations field-related costs, amounting to US\$26.6 million, which includes in addition to WFP’s US\$25 million share the sum of US\$1.6 million for three WFP security advisers to be responsible for: i) providing support for regional bureaux and country offices; ii) monitoring performance of the UNDSS work plan; iii) coordinating security; iv) reporting and analysis; v) preventive measures; vi) immediate deployment in emergencies; and vii) training of security focal points.
7. The principles and modalities for the costs-sharing are set out in the Secretary-General’s report (A/56/469 paragraphs 32 and 33), according to which field-related costs incurred in the field or directly related to providing operational support by Headquarters to the field offices would be apportioned among participating organizations; field-related security costs would be apportioned on the basis of the actual percentage of staff, based on data as per the CEB Secretariat census (i.e. all personnel based in countries not members of the Organisation for Economic Co-operation and Development (OECD) for whom the United Nations System has a responsibility in terms of security and safety, irrespective of their type of contract and/or duration of contract) with a minimum amount of US\$75,000. WFP management believes that this mechanism needs to be reviewed.
8. As a member of the Inter-Agency Security Management Network (IASMN), WFP will provide strategic direction on the operational requirements for security arrangements in the field. WFP will continue to work with UNDSS and the inter-agency field and Headquarters security networks to develop an implementation strategy and mechanisms for a robust, well coordinated global security management system and to ensure that there is no overlap with activities undertaken by the WFP Security Service Division (OMF).
9. UNDSS will continue to provide regular detailed reports on the structure and distribution of jointly financed posts, with their corresponding functions and incumbency status. The United Nations Secretariat Performance Report will present details on contributions to the financing of security-related expenditures for participating organizations’ field operations and on actual expenditure.

WFP INTERNAL SECURITY COSTS

10. In addition to the costs of participating in the United Nations Security Management System (UNSMS), WFP bears substantial internal costs for security-related items that enable its mission, especially for the following.

Field Security Officers

11. The Director of OMF, a senior security officer and two security analysts based at Headquarters are paid from the Programme Support and Administrative (PSA) budget; three security advisers are paid out of the US\$26.6 million allocated to United Nations field-related costs.
12. WFP currently has 56 field security officers (FSOs), all of whom are funded by direct support costs (DSC).



Malicious Acts Insurance Policy

13. WFP subscribes to a MAIP that provides relief for the families of international and national staff who lose their lives while in service to WFP. Coverage for more than 12,000 WFP staff and associated personnel has a cost of US\$1.5 million per biennium, which is funded through the PSA budget. A review of the present United Nations MAIP is under way to establish a policy that guarantees broader coverage for all employees.

Security Equipment/Minimum Operating Security Standards Compliance

14. Security and safety-related equipment is provided to ensure that all WFP country offices comply with minimum operating security standards (MOSS), and in response to threat and risk assessments. This equipment is funded partly through project DSC; minimum requirements for security communications equipment and infrastructure – such as VHF radios – are also met through DSC. When local DSC is insufficient to cover security costs it is supplemented from the Security Maintenance Fund. Security-related costs for evacuations, relocations, etc. are also paid out of DSC.
15. At certain duty stations, staff may follow additional residential security measures approved by the country-level security management team; these are funded out of standard staff costs.

SECURITY MAINTENANCE FUND

16. Since the 2004–2005 Management Plan, the Board has approved a separate fund for security and safety measures for its 12,000 global workforce. During 2006–2007, the Security Maintenance Fund covered basic requirements for MOSS compliance at regional bureaux, newly opened offices and offices that moved to a higher security phase, and for the updating of threat and risk assessments for all WFP country offices.

Security Assessment Missions

17. Given the importance of staff security in operational areas and the continuing threats faced by its field staff, WFP intends, where possible, to reassess building security at country offices once in every biennium with a view to improving building security, access controls, building and vehicle protection systems and parking control. For 2008–2009, US\$400,000 has been allocated to an assessment schedule with the widest possible coverage and contained costs. Since 2008, 14 security risk assessments have been conducted by external consultants; 24 security risk assessments are planned for 2009.

Security Equipment

18. During 2006–2007, US\$1.7 million was allocated to maintain full MOSS compliance, including regional bureaux, newly opened offices, changed security phases and needs identified from the security assessment missions. The 2008–2009 Security Maintenance Fund enabled OMF to provide funding for security equipment to 24 country offices that had identified the need for it in order to be compliant with MOSS. MOSS requirements change continuously as new offices are opened and security phases change, and if there are implementation delays in shared premises.



Training and Other Costs

19. During 2008–2009, the Security Maintenance Fund will cover training courses in access negotiation, hostage negotiation, trauma training and risk management. It will also cover the professional development of security officers, such as UNDSS certification for newly recruited FSOs. Funds are also allocated for security training for all WFP staff, and cooperating partners' staff where possible, through group sessions and web-based modules to increase security awareness and security risk management skills.
20. Table 2 indicates the costs incurred for the 2006–2007 Security Maintenance Fund and the proposed spending plan for 2008–2009. Implementation of this plan is monitored by OMF.

Category	2006–2007 expenditures	2008–2009 allocations
P2 administration officer	-	235 000
Security assessment missions	293 260	400 000
MOSS equipment	1 692 000	800 000
Security training	-	565 000
Total	1 985 260	2 000 000

SECURITY EMERGENCY FUND

21. Having considered the documents “Update on the WFP Management Plan (2008–2009)” (WFP/EB.A/2008/6-C/1) and “Information Note on the Implementation of Security Management Arrangements” (WFP/EB.A/2008/13-D), the Board approved at its 2008 Annual Session the use of US\$5 million from the General Fund for the establishment of a Security Emergency Fund to address immediately the most pressing security needs. At its 2008 Second Regular Session, the Board took note of “Update on the WFP Management Plan (2008–2009)” (WFP/EB.2/2008/5-A/1/Rev.1) and approved the additional allocation of US\$22.5 million from the PSA equalization account for the Security Fund for 2009; an additional allocation of US\$12.5 million will be proposed for 2010 in the Management Plan (2010–2011).
22. Table 3 indicates the budget for the 2008–2010 Security Emergency Fund and current allotments. Building new MOSS-compliant country offices and sub-offices in developing countries can be a lengthy process. The table includes amounts allocated to construction projects and the balances remaining until projects are completed.

	2008	2009	2010
Budget	5	22.5	12.5
Allotted to field offices	5	11	-
Balance	-	11.5	12.5



Regular Allocations

23. With the establishment of the Security Emergency Fund, OMF is able to provide funding support to country offices to ensure compliance with the new MOSS levels: increased MOSS requirements such as building protection, telecommunications equipment, access control equipment and armour-plated vehicles have so far been provided at 19 country offices. OMF will continue to ensure that regional bureaux and country offices have adequate mitigation measures in place to reflect the increased threat to the United Nations.

WFP Premises Security Committee

24. The Premises Security Committee (PSC), consisting of senior management from Headquarters and the field, has been established to oversee the allocation of security emergency resources for office relocations and blast mitigation measures in line with agreed criteria. It will also develop WFP-specific criteria to guide decision-making in accordance with the requirements of UNSMS and the United Nations Blast Analysis Working Group. The PSC approves mitigation projects, office relocations and the use of United Nations common premises as opposed to United Nations multi-agency compounds and single-agency offices.
25. During 2008, blast assessments were completed for Afghanistan, Jordan (including the Iraq country office), the Occupied Palestinian Territory, Pakistan, Syria and Yemen. The PSC received executive summaries of the blast assessment reports, which covered security in each country, current levels of protection and upgrades required with the costs involved. The PSC has approved US\$3.9 million to start work on improving physical security measures by securing adequate stand-off distances and reinforcing buildings. Where office compounds cannot be improved, the PSC has approved relocation or the construction of safer premises.

THE WAY FORWARD

26. OMF will work to bring about changes in UNSMS through, among others, the IASMN, the Inter-Agency Standing Committee and the High-Level Committee on Management Operational Working Group on the Strengthening of UNSMS, with a view to maximizing security for WFP operations.
27. Issues to be addressed include alternative sources of funding, Member States' awareness and support of security issues, affordability and longer-term options for sustainable funding of security. The recurring issue of funding security costs from the United Nations regular budget should be addressed decisively.
28. The Executive Director will continue to support the Secretary-General in implementing a strengthened and unified security management system for United Nations staff worldwide, and in advocating with Member States and other executive heads of agencies so that the General Assembly considers funding UNSMS from the United Nations regular budget.
29. Each year, the Secretariat will update the Board at its Annual Session on the implementation of new security management arrangements in the United Nations System, and their financial implications, including any significant changes in WFP's share of costs or in the cost-sharing mechanism.



30. OMF, in consultation with the regional bureaux, will review the possibility of reinstating the regional security adviser (RSA) positions in some of the regions. The RSAs played a determining part during the Security Upgrade Programme 2004–2005, but the positions were cancelled as a result of the cut in the PSA for the regional bureaux in 2006.

ACRONYMS USED IN THE DOCUMENT

CEB	United Nations System Chief Executives Board for Coordination
DSC	direct support costs
FSO	field security officer
IASMN	Inter-Agency Security Management Network
MAIP	United Nations Malicious Acts Insurance Policy
MOSS	minimum operating security standards
OECD	Organisation for Economic Co-operation and Development
OMF	WFP Security Service Division
PSA	Programme Support and Administrative (budget)
PSC	Premises Security Committee
RSA	regional security adviser
UNDSS	United Nations Department of Safety and Security
UNSMS	United Nations Security Management System