

Synthesis of evidence and lessons on WFP's cooperating partners from centralized and decentralized evaluations

October 2024 - Round table on evaluation reports

SAVING LIVES CHANGING LIVES

Synthesis context

Cooperating Partner: non-profit entity that enters into a contractual relationship with WFP to assist in the performance of WFP's work (including government entities, NGOs and UN organizations). (2021 AFAC Policy)



channeled through CPs (31% contributions) in 2023



1,343 CPs were local actors (2020-2023)

External frameworks

• Grand Bargain



Internal frameworks and tools

- Guidance on WFP Management of NGO Partnerships
- Partner Connect Digital tool
- Field-level agreements
- Government guidance under development

Scope

47 evaluations issued between 2020 and 2023:

✓ 27 centralized evaluations✓ 20 decentralized evaluations

Centralized evaluations								
CSP	Policy	Strategic	Corporate Emergency Response					
22	1	2	2					
Decentralized evaluations								
Α	ctivity	Thematic						
	16		4					

Limitation: evaluations largely covered NGO CPs, with limited coverage of Government CPs and almost no coverage of UN CP partners.

EVALUATION SYNTHESIS CONCLUSIONS AND SUPPORTING FINDINGS

Conclusion: CPs provide life-saving assistance, contributing to nutrition, health, education and resilience programming. Government CPs enhanced enabling environment for food security and nutrition.

- Enhanced ability to reach the vulnerable and access hard-to reach areas.
- Capacity gaps on technology, gender and protection



SO1

- Expanded nutrition, health & education programmes; national advocacy
 Value in beneficiary data management, monitoring, & technical assistance
- Provision of local knowledge, targeting, needs assessments & managing community feedback mechanisms
- SO3

SO4

- Missed opportunities in using partner's community knowledge for root causes and resilience
- Government partners key for building enabling environment for programme implementation
- Contributions in advocacy for nutrition-sensitive agriculture, livelihoods systems and social protection

Conclusion: Cooperating partners play a major role in supporting WFP to deliver its activities.

School feeding		Nu	Nutrition		General food assistance	
 Improved hygiene, food safety & school infrastructure Distribution at children's homes 		 Delivering to vi 	 Communication & training Delivering to vulnerable groups in crisis response 		 Assistance during disasters Scaling up cash-transfers & support with bank transfers 	
SMH agricultural market support	Climate adaptation & risk management		Asset cre & livelih		CCS	
Connecting farmers with buyersTraining of leaders	•Climat practic	e adaptation tes in agriculture	 Access to emp Rehabilitation community as 	of	 Joint monitoring Building technical expertise 	



- Worked well: WFP trainings & coordination meetings
- **Challenges**: Delayed FLA signing, short-term contracts, delayed payment; unclear WFP targeting criteria

Conclusion: Variable attention to cross-cutting issues with inconsistencies in capacity. Enhanced attention to disability inclusion and protection from sexual exploitation and abuse (PSEA) needed.



GEWE: Need for capacity strengthening, including gender parity in staffing. Limited use of available tools.



Protection and AAP: Protection principles difficult to operationalize. Effective use of feedback & complaints mechanisms but inadequate reporting of complaints.



Disability: Inadequate integration of disability inclusion & some exclusion from targeting.



PSEA: Codes of conducts & raining on PSEA for CPs – but inadequate briefings on standards & protocols.

Conclusion: Local knowledge and technical expertise are assets but capacity gaps persist. At times, compounded by cooperating partners staff turnover.

- WFP processes help identify NGOs with relevant technical expertise, who could work with affected populations
- Capacity strengthening activities met needs

- Lack of skills in resilience, gender equality & vulnerability analysis
- Cooperating partner staff turnover, hindered programme implementation
- Financial constraints constrained CP selection in some cases

Conclusion: Efficiency of NGO management can improve, & processes for government cooperating partners requires development.

- Short field-level agreement (FLAs) hindered staff retention, while longer FLAs improved partnership quality
- Administrative delays & multiple contracts in a geographic area created inefficiencies
- WFP's capacity strengthening activities lacked a strategic approach; challenges in partner monitoring systems noted
- Tensions between 'sometimes risky' approach to serve the most vulnerable with fiduciary risk aversion and duty of care to the CPs
- Need for a strategic framework for contract negotiation & management of government cooperating partners

Conclusion: WFP advancing towards more collaborative relationships with cooperating partners, although the transition still ongoing.



Missed opportunities for deeper collaboration in joint planning and long-term collaboration

Relationships between WFP and cooperating partners:

- ✓ Transparent
- Equitable
 Mutually beneficial
 - ✓ Shared responsibilities



WFP currently working towards localization, but could do more to support cooperating partner leadership

Conclusion: Key aspects of CP engagement supported achievement of results

- Longer-term contracts that support strategic planning
- Flexible field-level agreements that allow real-time adjustments; ethos of trust
- Clear codes of conduct & whistleblower reporting channels helped clarify expectations & build trust

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IMPROVE CP MANAGEMENT: Enhance the efficiency of & learning from, CP management & administration.

STRENGTHEN ALIGNMENT WITH CROSS-CUTTING PRIORITIES: match clear

contractual requirements with capacity strengthening opportunities.

Recommendations

PRIORITISE SUSTAINABLE PARTNERSHIPS: Aim for long-term, sustainable partnerships, grounded in appreciation of cooperating partners; ethos of shared interests, mutual respect and trust.

ADOPT STRATEGIC AND TAILORED APPROACHES TO CAPACITY STRENGTHENING: Build upon strengths in areas of joint priority for WFP and partners, applying a localization lens.

INCORPORATE PLAN FOR ENGAGEMENT THROUGHOUT CSP: Facilitate CP engagement at all stages of the CSP programme cycle design, implementation through to performance assessment.