Philippines country strategic plan (2024–2028)

Duration | 1 March 2024–31 December 2028
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Gender and age marker* | 4


**Executive summary**

For two decades, the Philippines has made progress in reducing poverty and improving food security and nutrition. That progress has been uneven, however, with significant disparities. As in many countries, the pandemic caused by the coronavirus disease 2019 led to economic contraction and increased food insecurity and malnutrition, placing hard-won gains at risk.

Globally, the Philippines is ranked as the country at greatest risk of disaster and exposure to multiple high-intensity hazards, including typhoons, floods, earthquakes, landslides, volcanic eruptions, droughts and sea level rises. It is also among the countries most vulnerable to climate change, which is projected to cause intensified extreme weather events. Multifaceted shocks and stressors have led to loss of livelihoods and hampered access to basic social services, thus aggravating food insecurity and malnutrition.

The establishment of the Bangsamoro Autonomous Region in Muslim Mindanao and the Government's commitment to food security and human development are positive steps with the potential to deliver on food security and nutrition goals through sustained peace.

This country strategic plan is guided by the *Philippine Development Plan 2023–2028*, the *Bangsamoro Development Plan 2023–2028* and the *Philippines 2024–2028 United Nations sustainable development cooperation framework*. It articulates an integrated approach that addresses the intersections of climate change, conflict, food insecurity and malnutrition.

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This country strategic plan will contribute towards efficient and comprehensive emergency preparedness and response capacity and improved resilience at the individual, household, community and institutional levels. Investments in human capital development through the promotion of nutrition-sensitive and inclusive social protection interventions, such as the home-grown school feeding programme, will protect and promote the food and nutrition security of vulnerable people and communities, social cohesion, economic growth and gender equality.

The country strategic plan will be guided by three interrelated outcomes:

- By 2028, communities exposed to shocks and stressors in the Philippines are better able to meet food, nutrition and other essential needs with inclusive and equitable emergency preparedness and response capacity at the national and local levels.
- By 2028, communities vulnerable to food and nutrition insecurity in the Philippines are more resilient and can better manage risks affecting human capital gains and food systems, inclusively and equitably.
- The Government and partners in the Philippines access WFP services that augment their interventions, upon request.

**Draft decision***

The Board approves the Philippines country strategic plan (2024–2028) (WFP/EB.1/2024/6-A/7) at a total cost to WFP of USD 131,193,069.

*This is a draft decision. For the final decision adopted by the Board, please refer to the decisions and recommendations document issued at the end of the session.
1. Country analysis

1.1 Country context

1. The Philippines, an archipelago of more than 7,000 islands, is a lower-middle-income country with a "medium" ranking on the human development index. It aspires to achieve upper-middle-income country status by 2025. The Philippines was among the fastest growing economies in Southeast Asia for nearly two decades prior to the coronavirus disease 2019 (COVID-19) pandemic. In 2022, the 7.6 percent growth in gross domestic product (GDP) was the highest that the country had registered since 1976 and the country is poised to become a USD 1 trillion economy by 2033. Consistent long-term growth enabled the country to significantly reduce poverty from 23.5 percent in 2015 to 16.7 percent in 2018 and improve living conditions. As in many countries, however, the pandemic led to economic contraction and increased poverty (to 18.1 percent in 2021) and unemployment and exacerbated inequalities. The lingering impacts of the pandemic, followed by the global food, fuel and fertilizer crisis and exacerbated by frequent climate shocks, need to be addressed. Between January and September 2023, GDP growth was 5.5 percent, remaining below the Government's full-year target of between 6 percent and 7 percent.

2. The country proactively responded to the pandemic through economic stimulus, the social assistance programme and other measures. The country is on a good recovery path with sound economic fundamentals, despite challenges from global crises impacting the region. In the 2023 World Economic Forum Global Gender Gap report, the Philippines ranked 16 of 146 countries, ahead of some developed countries. The country continues to work towards addressing the needs and rights of individuals with diverse gender identities as well as further improving access to education and enhancing employment opportunities for women in the formal sector. The Government, with support from partners, is working to ensure that gender-based violence does not aggravate unequal outcomes for men and women.

3. The Philippines is among the most vulnerable countries to disasters and ranks first in the 2022 World Risk Index. Given this vulnerability, the country is a signatory to all major multilateral environmental agreements and invests in policies, programmes and capacity development efforts in relation to climate change adaptation and mitigation, disaster risk reduction and management, ecosystem resilience, blue and green economy promotion and development, and sustainable consumption and production. Its geographic location, high exposure to hazards and challenges in adapting to disaster risks, leave an estimated 60 percent of the land area and 74 percent of the population exposed to multiple hazards of increasingly high intensity.

4. The establishment of the Bangsamoro Autonomous Region in Muslim Mindanao in 2019 paves the way for lasting peace, stability and stronger development in the southern parts of the country.

1.2 Progress towards the 2030 Agenda for Sustainable Development

5. The Philippines has set up institutional mechanisms to monitor, coordinate and mainstream the 2030 Agenda for Sustainable Development and the Sustainable Development Goals

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(SDGs) in its national and subnational development plans. The country presented its third Voluntary National Review during the United Nations Economic and Social Council High-Level Political Forum on 12 July 2022, highlighting the Philippines’ progress towards achieving five SDGs namely, SDG 4: Quality Education, SDG 5: Gender Equality, SDG 14: Life below water, SDG 15: Life on land, and SDG 17: Partnerships for the Goals.

6. WFP supports the eight-point socioeconomic agenda of the Government of the Philippines, which prioritizes food security and nutrition, as enshrined in the Philippine Development Plan 2023–2028 (PDP), in particular, “Subchapter 3.1. Ensure Food Security and Proper Nutrition and AmBisyon Natin 2040”. The PDP serves as the country’s overall blueprint in development planning for the next six years. It reflects the Government’s policies, strategies, programmes and legislative priorities in support of and consistent with the national socioeconomic agenda. The PDP is geared towards the attainment of the country’s long-term vision, the AmBisyon Natin 2040, in which all Filipinos enjoy strongly rooted, comfortable and secure lives. Through a whole-of-government and whole-of-society approach, the PDP was formulated in collaboration with national government agencies, local government units, the private sector, stakeholders’ groups, civil society and development partners. In its 2022 SDG Pace of Progress, the Philippine Statistics Authority reported that out of the 42 SDG targets with measurable pace of progress, 7 targets are on track to being achieved; 18 need acceleration (including 2.2 on malnutrition); and 17 are regressing (including 2.1 on food security).

1.3 Progress towards Sustainable Development Goals 2 and 17

Progress on Sustainable Development Goal 2 targets

7. Access to food. The Philippines ranks 69 of 121 countries on the 2022 Global Hunger Index, with a “moderate” level of hunger. Although food availability has been increasing, the affordability of food depends on incomes, prices, markets, storage facilities and supply chains. In 2021, an estimated 33 percent of households were considered food-insecure and the poorest regions have the highest food insecurity levels. Almost 70 percent of the population cannot afford a healthy diet; this is a key driver of malnutrition alongside poor dietary diversity, suboptimal feeding practices and food safety concerns. WFP’s mobile vulnerability analysis and mapping surveys analysing the impact of the global food, fuel and fertilizer crisis on household food security indicated a disproportionate negative impact on the food security and livelihoods of smallholder farmers, fishers and households with low levels of education.

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8. **End malnutrition.** Progress towards global nutrition targets is either off track or stagnating. Despite progress in addressing childhood wasting and anaemia in women and girls of reproductive age, results for stunting, adult overweight and obesity and diet-related non-communicable diseases are off track.\(^{11}\)

9. **Smallholder productivity and incomes.** Despite contributing 9.4 percent of GDP,\(^{12}\) the agriculture sector has experienced limited structural and technological transformation over time. Frequent natural hazards, poor soil and water management practices, limited access to technology and underlying land ownership issues exacerbate smallholder farmers’ vulnerabilities, especially for women, and indigenous communities and communities living in remote and underserved areas.

10. **Sustainable food systems.** Food systems are characterized by high price volatility and high post-harvest losses. The Government recognizes the challenges, including those affecting the ability to generate a decent income, particularly for primary producers. Natural hazards compounded by the impact of COVID-19 and the global food and energy crisis have further exposed the fragility of food systems.

**Progress on Sustainable Development Goal 17 targets**

11. **Capacity strengthening.** A strong post-pandemic economic recovery, responsible fiscal management and sustainable debt levels have contributed to economic stability, making the country attractive for foreign direct investment. However, significant capacity gaps remain at local government levels.

12. **Policy coherence.** The Philippines has taken decisive steps to integrate SDG targets into national plans. Policy coherence, the digitization agenda and the provision of adequate budget allocations for inclusive and equitable development in pursuit of SDG targets at subnational levels need to be sustained.

13. **Enhancing global partnerships.** The country is well positioned to strengthen cooperation with non-traditional donors and stakeholders and promote South–South and triangular cooperation, including through the global School Meals Coalition.

1.4 **Hunger gaps and challenges**

14. An estimated 20 million people still remain below the national poverty line and some groups could be at risk of being excluded from social assistance and economic participation.\(^{13}\) Preliminary estimates from the Philippine Statistics Authority’s 2021 poverty statistics indicate that fishers and farmers are the poorest segments of the population.\(^{14}\)

15. Although nutrition indicators for children under 5 years of age have improved, the rate of change is stagnating, and the country faces challenges related to malnutrition. The prevalence of stunting decreased from 30 percent in 2019 to 26.7 percent in 2021. Acute malnutrition in children (at 5.5 percent) is of medium concern, while 14 percent of school-age children are overweight. Regional inequality exists, with stunting prevalence as high as 45 percent in Bangsamoro Autonomous Region in Muslim Mindanao.\(^{15}\) The prevalence of anaemia (11 percent in 2019) is considered a low public health risk, but there has been no

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improvement over the last decade. Overweight and obesity have increased, particularly among children aged 6–19 and adults.\(^\text{16}\)

16. Agriculture continues to face structural problems, worsened by frequent disasters, a lack of adaptive capacities and a sustained rise in fuel and fertilizer prices. Unsustainable farming practices, the rapid degradation of topsoil, poor post-harvest management capacities, limited access to finance, poor logistics and infrastructure and the challenges of implementing risk transfer mechanisms make the sector particularly vulnerable.\(^\text{17}\) Food security remains precarious, especially given the estimates of a 9 to 21 percent decline in agricultural productivity by 2050 due to climate change.\(^\text{18}\)

17. Climate variability and hazards will continue to have a substantial impact on agriculture, livestock and fishery supply chains in urban and rural settings.\(^\text{19}\) As a result of climate change the number of people at risk of hunger is projected to increase by 8 percent by 2030 and by 12.8 percent by 2050.\(^\text{20}\)

18. To promote gender equality and reduce gender-based violence, the Government has enacted a number of key legislations, such as the Anti-Violence Against Women and their Children Law (Republic Act No. 9262), the amended Anti-Rape Law (Republic Act No. 8353), the Magna Carta of Women (Republic Act No. 9710) and the more recent Safe Public Spaces Law (Republic Act No. 11313). The current administration continues to put in place measures to bridge gender gaps, as stated in the PDP.

19. About 1.4 million households have a member with a disability.\(^\text{21}\) In response to this situation, the Government is putting in place measures to improve access to healthcare and nutrition services for persons with disabilities, such as the Magna Carta for Persons with Disabilities (Republic Act No. 7277).

20. Due to the COVID-19 pandemic, the country’s score on the human capital index declined from 0.55 in 2018 to 0.50 in 2022.\(^\text{22}\) The losses are likely to be more acute for children from poor rural or urban backgrounds, Indigenous Peoples and persons with disabilities. The national school feeding programme is not yet a universal safety net, reaching only 12 percent of eligible children and only those who are wasted or severely wasted.

21. The social protection system, particularly the large-scale conditional cash transfer programme, the Pantawid Pamilyang Pilipino programme, faces several systemic challenges including in targeting, harnessing nutrition-sensitive approaches and supporting assisted households in shifting to more sustainable livelihoods. A modified conditional cash transfer programme targets vulnerable households that are not targeted by the Pantawid Pamilyang Pilipino programme. The two programmes offer a vital space for addressing the root causes of gender inequality, disability and social exclusion through a range of complementary interventions that enhance resilience.

22. Vulnerability to multiple shocks and food and nutrition insecurity requires the integration of short and long-term perspectives into programme planning, design, implementation, monitoring and evaluation. The PDP recognizes ensuring peace and security as an essential foundation of sustainable development and incorporates peacebuilding and conflict

\(^{16}\) Department of Science and Technology Food and Nutrition Research Institute. 2022. 2021 Expanded National Nutrition Survey: Overview and Methodology.

\(^{17}\) Global Food Security Index. 2022. Philippines country report.


\(^{19}\) WFP. 2021. Philippine Climate Change and Food Security Analysis.


\(^{21}\) Philippine Statistics Authority. 2013. Persons with Disability in the Philippines (Results from the 2010 Census).

sensitivity across development interventions and programmes. Furthermore, enhanced action and support from the international community is needed so that the Philippines can effectively address the challenges related to climate change, including its effects on women, children and other vulnerable groups.

23. The Government introduced a devolved financial management system in 2019, implementing the Mandanas–Garcia ruling. This has opened opportunities to strengthen decentralization and improve social service delivery in the Philippines.

2. Strategic implications for WFP

2.1 Achievements, lessons learned and strategic changes for WFP

24. In implementing this new country strategic plan (CSP), WFP, in consultation with the Government and upon request of relevant authorities, will integrate the recommendations from a decentralized evaluation of work on capacity strengthening and the evaluation of the CSP for 2018–2023, in alignment with the priorities outlined in the United Nations sustainable development cooperation framework (UNSDCF) for 2024–2028 and the PDP. WFP will streamline and consolidate its strategic position by enhancing programme integration for inclusive, equitable and sustainable development, with an emphasis on redressing capacity imbalances at various levels of government so as to bridge gaps in policy formulation and implementation.

25. Under the CSP for 2018–2023, WFP made incremental progress in enabling government institutions to implement the country's zero hunger agenda, with investments focused on shaping national policies and improving institutional effectiveness. WFP is increasingly recognized as a partner of choice for strategic engagement, policy support and capacity strengthening in nutrition and human capital development, crisis response and recovery, and food systems strengthening. WFP will leverage these relationships, working with key stakeholders to achieve the CSP outcomes.

26. WFP has also made substantive efforts to strengthen the resilience of households, communities and institutions through the provision of food assistance and market support for smallholders in the Bangsamoro Autonomous Region in Muslim Mindanao, and the provision of technical assistance for national and subnational government institutions in inclusive, shock-responsive and nutrition-sensitive social protection, including the national school feeding programme, and anticipatory action. The foundations of these important programmes will be expanded and enhanced.

27. WFP, in consultation with the Government and upon the request of relevant authorities, will coordinate its support in the areas of emergency preparedness, food systems and social protection, where needed. Building on five years of work, WFP and other stakeholders will continue to make concerted efforts to facilitate the Government's adoption of an institutional mechanism based on a “convergence model” in which a range of subnational government entities coordinate community-level food security and nutrition actions.

28. Given the stagnant levels of malnutrition within the population, and the Philippines' status as a priority country for the United Nations Global Action Plan on Child Wasting, WFP, in consultation with the Government and upon the request of relevant authorities, will support relevant nutrition-sensitive policies and programmes of action covering all stages of the life cycle and their incorporation into social protection, food and education systems, with an


emphasis on malnutrition prevention. WFP will further strengthen the capacity of national and subnational governments, the private sector and communities to create an enabling environment for the scale-up of evidence-based nutrition interventions through advocacy and evidence generation. To safeguard nutrition during crises, nutrition in emergency preparedness and response will be prioritized, along with the scaling up of rice fortification in the country and the adoption of appropriate social and behaviour change approaches designed to promote healthy diets, especially for children and women. WFP adopts a human rights-based approach and integrates this within country capacity strengthening work to augment government interventions.

29. In line with evaluation recommendations, WFP will explore the expansion and scale-up of interventions in geographic areas other than the Bangsamoro Autonomous Region in Muslim Mindanao and in areas where food insecurity and malnutrition intersect with high rates of poverty and vulnerability to climate and conflict-related risks.

2.2 Alignment with national development plans, the United Nations sustainable development cooperation framework and other frameworks

30. The CSP is anchored in the development priorities articulated in the PDP and AmBisyon Natin 2040, which include the achievement of a robust economy, the building of an inclusive and resilient society, poverty reduction and inclusive growth. The Government has pledged to learn and rebuild from recent losses while investing in health, education, food security and nutrition, social protection and the mainstreaming of shock resilience throughout institutions and communities. The CSP also contributes to the priorities of the Bangsamoro development plan and the Bangsamoro food security and nutrition plan for 2023–2028.

31. The CSP development process commenced in 2022. It was informed by the UNSDCF for 2024–2028, enabling strong alignment based on shared priorities, with the common country analysis serving as a reference.

32. The CSP is well aligned with, derived from and will contribute to, all three outcomes of the UNSDCF for 2024–2028), which will be achieved through joint interventions and complementarities:

- UNSDCF outcome 1: By 2028, all people, especially those at risk of being left behind, have increased resilience to economic, climatic, disaster, and public health risk through improved, equitable, and gender-responsive access to and utilization of quality social services, social protection, healthy habitat, enhanced good governance and peace.

- UNSDCF outcome 2: By 2028, all people benefit from a more integrated, innovative, inclusive, and sustainable economy that generates decent work and livelihood opportunities.

- UNSDCF outcome 3: By 2028, all people benefit from just transition to low-carbon, climate-resilient development, sustainable management of environment, natural resources and biodiversity and strengthened resilience to disasters and natural hazards.

2.3 Engagement with key stakeholders

33. Stakeholder consultations with national government, local government units, development partners, international financial institutions, donors and other United Nations entities were conducted during the CSP design process in order to identify gaps, validate evaluation findings and corroborate the theory of change underpinning the CSP. Community consultations with women, persons with disabilities, representatives of indigenous groups, farmers’ groups, former combatants and young people were supplemented by discussions with research institutions, the private sector, civil society representatives and national and
international non-governmental organizations. During these consultations, the proposed strategic direction and design of the CSP were validated and obtained broad stakeholder support. As the CSP is anchored in the development priorities detailed in the PDP and *AmBisyon Natin 2040* – which include the achievement of a robust economy, the building of an inclusive and resilient society, poverty reduction and inclusive growth – WFP will thus exercise due diligence in engagements with stakeholders such as civil society organizations to ensure that these objectives are effectively met.

3. **WFP strategic portfolio**

3.1 **Direction, focus and intended impacts**

34. The CSP embodies an agenda of both saving lives and changing lives, addressing and responding to key national challenges. It is underpinned by systems strengthening initiatives that range from emergency response to social protection and food systems work. The CSP is based on three CSP outcomes that contribute to the following two mutually reinforcing pillars (or focus areas): crisis response under CSP outcome 1 and resilience building under CSP outcomes 2 and 3. Drawing on the evaluation of the CSP for 2018–2023, the priorities of the PDP and the UNSDCF, contextual analysis and stakeholder consultations, the CSP outcomes are predicated on the following theory of change:

- **If** WFP and its partners:
  - invest in the augmentation of national and local-level capacities to prepare for, anticipate and withstand shocks and meet the essential food security and nutrition needs of the people and communities most vulnerable to shocks and stressors through emergency assistance and the strengthening of national and local-level emergency preparedness and response efforts;
  - contribute to a more efficient, effective, shock-responsive and nutrition-sensitive social protection system that can enhance human capital development and economic growth; and
  - help to build the resilience of individuals, households, communities and institutions to climate change, food and nutrition insecurity and conflict through food systems strengthening based on the promotion of appropriate food production, post-harvest management, sustainable market linkages, access to climate information and capacity building in climate-related risk management;

- **then** food insecurity and malnutrition in the Philippines will decrease over the course of the CSP, and government capacity will be strengthened in ways that improve self-reliance, reduce the need for humanitarian assistance and accelerate progress towards SDGs 2 and 17, as well as SDGs 1, 4, 5 and 8.

35. CSP outcomes 1 and 2 will build resilience and enhance emergency preparedness and response at the community and institutional levels. WFP will systematize the application of the country capacity strengthening framework and the related policy update of 2022 under all CSP outcomes. Protection, gender equality, women’s empowerment, disability inclusion, community engagement for accountability to affected populations, the prevention of sexual exploitation and abuse, environmental and social sustainability and conflict sensitivity are mainstreamed throughout the CSP, with inclusive and equitable actions founded on the “leave no one behind” principle. WFP will increase its use of innovative, technological and digital solutions guided by a digital business needs road map.

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36. Under CSP outcome 3, WFP will enhance partnerships by providing on-demand food security analysis, supply chain and telecommunications and digital services for the Government and partners.

37. WFP will use its global expertise, while tapping into, partnering with and leveraging Filipino expertise to integrate nutrition components into government social protection programmes, including through social and behaviour change communication and the distribution of transfers that permit the purchase of a nutritionally adequate diet and maximize nutrition outcomes.

38. WFP will improve its knowledge management and systematically pursue the generation and use of evidence to inform national legislation, programmes and policy decisions.

3.2 Country strategic plan outcomes, WFP strategic outcomes, focus areas, expected outputs and key activities

39. WFP in the Philippines will implement the following activities to achieve three CSP outcomes, in consultation and close collaboration with the Government and upon the request of relevant authorities.

Country strategic plan outcome 1: By 2028, communities exposed to shocks and stressors in the Philippines are better able to meet food, nutrition and other essential needs with inclusive and equitable emergency preparedness and response capacity at the national and local levels

40. This CSP outcome supports investment in the strengthening of national and subnational capacities to prepare for, anticipate and respond to disasters. At the same time, WFP will maintain the capacity to complement government-led emergency responses when required.

WFP strategic outcome

41. CSP outcome 1 is aligned with WFP strategic outcome 1: People are better able to meet their urgent food and nutrition needs.

Focus area

42. The focus area of CSP outcome 1 is crisis response.

Alignment with national priorities

43. CSP outcome 1 is aligned with the national policy and institutional priorities that are highlighted in the Philippines development plan. It is also guided by the Philippines disaster and risk reduction act of 2010\textsuperscript{28} and the national disaster risk reduction and management plan for 2020–2030 and will contribute to the implementation of national and subnational climate change action plans and disaster risk reduction management plans.

44. CSP outcome 1 is aligned with UNSDCF outcome 3, “By 2028, all people benefit from just transition to low-carbon, climate-resilient development, sustainable management of environment, natural resources and biodiversity and strengthened resilience to disasters and natural hazards”.

\textsuperscript{28} Government of the Philippines. 2010. \textit{Republic Act No. 10121}.
Expected outputs

45. The following outputs will contribute to the achievement of CSP outcome 1:

➢ Output 1.1: Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs.

➢ Output 2.1: Communities affected by climate-related and other shocks benefit from the enhanced capability of national and local government and partners to prepare for and respond to emergencies, including through shock-responsive social protection and management of acute malnutrition.

46. Both outputs build on WFP’s successful partnerships and crisis response solutions to scale up preparedness and response capacity, including in selected shock-prone areas. To deliver output 1.1 WFP will provide direct crisis response to augment nationally led responses where needed. Complementing this, output 2.1 is based on WFP as the partner of choice in providing the Government with technical assistance to enhance in-country capacity to prepare for, anticipate and respond to emergencies.

Key activities

Activity 1: Provide nutrition-sensitive emergency food assistance and restore assets, directly or through the Government's social protection programmes or through partners, along with appropriate supply chain and emergency telecommunications services to crisis-affected communities.

47. Complementing national efforts, WFP will provide emergency assistance through unconditional resource transfers that meet food, nutrition and other essential needs before, during and after crises, based on conflict-related risks and assessments of market functioning, led by the cash working group. To reduce the impact of frequent and severe climate emergencies that disproportionately affect women, children, older people, persons with disabilities and indigenous and other marginalized people, WFP will use anticipatory action based on assessments and using suitable transfer modalities. The promotion and protection of appropriate infant and young child feeding practices will be prioritized.

48. Targeted communities will also receive assistance that supports the restoration of community assets and help to meet immediate needs equitably and inclusively, while recognizing the pre-existing barriers to access for certain population groups.

49. Logistics services will support national efforts through “last-mile” deliveries of food and non-food items. WFP will provide emergency telecommunications services for the timely assessment of and response to critical needs.

Activity 2: Strengthen and augment the Government's and partners' emergency preparedness capacity along with appropriate supply chains and emergency telecommunications.

50. WFP will support national and subnational government-led response clusters to ensure robust emergency preparedness, anticipatory action and crisis response, including through the provision of digital services – underpinned by privacy impact assessments – for more efficient beneficiary and transfer management, especially for high-risk population groups. WFP will enhance community consultations with a view to ensuring that programmes are gender-responsive and inclusive, including for women, children, older people, persons with disabilities, Indigenous Peoples and other marginalized groups.

51. WFP’s technical assistance will support the readiness of government-managed disaster resource centres by improving the pre-positioning, warehousing, storage and transportation of relief supplies.
52. WFP will sustain the “mobile operations vehicles for emergency” partnership in disaster-prone areas to ensure preparedness for time-critical information sharing and enhanced efficiency of government emergency responders. WFP will utilize its expertise in the deployment of unmanned aerial vehicles (or drones) to augment emergency preparedness and response capacities.

**Partnerships**

53. These activities will be implemented within the country’s disaster preparedness and response architecture, with WFP supporting a coordinated and comprehensive set of crisis response capacities at the national and local levels.

**Assumptions**

54. The achievement of this outcome is based on the following assumptions:
   - The number and scale of disasters overwhelms institutional capacity.
   - The Government maintains its commitment to making progress towards peace and stability and increasing local and national capacities for preparedness and crisis response.

**Transition/handover strategy**

55. WFP’s strategy for capacity strengthening envisages enhanced government capacity and stewardship by 2028, with WFP providing relevant technical support.

**Country strategic plan outcome 2: By 2028, communities vulnerable to food and nutrition insecurity in the Philippines are more resilient and can better manage risks affecting human capital gains and food systems, inclusively and equitably**

56. Under CSP outcome 2, WFP will adopt a long-term perspective in its work to improve resilience at the individual, household, community and institutional levels by facilitating better access to health, education and nutrition services, social protection schemes and strengthened food systems that enhance food security and nutrition. WFP supports key national and regional plans related to social protection systems and will continue to build the capacity of government partners for implementing nutrition-sensitive and shock-responsive social protection programmes.

**WFP strategic outcome**

57. CSP outcome 2 is aligned with WFP strategic outcome 3: People have improved and sustainable livelihoods.

**Focus area**

58. The focus area of CSP outcome 2 is resilience building, which will be achieved through human capital development, investments in social protection and strengthened food systems, with the aim of increasing resilience and social cohesion in vulnerable communities.

**Alignment with national priorities**

59. CSP outcome 2 is anchored in the Philippines development plan and the Philippines plan of action for nutrition for 2023–2028 and aligned with the Government’s road map for promoting social and human development, reducing vulnerabilities and protecting purchasing power. Support will include school feeding and other nutrition-sensitive social protection programmes, the integration of rice fortification initiatives into government programmes, social and behaviour change communication, the creation and maintenance of small-scale community infrastructure and market access for smallholders, and the provision of “last-mile” climate services.
60. CSP outcome 2 is primarily aligned with UNSDCF outcome 1, “By 2028, all people, especially those at risk of being left behind, have increased resilience to economic, climatic, disaster, and public health risk through improved, equitable, and gender-responsive access to and utilization of quality social services, social protection, healthy habitat, enhanced good governance and peace”, and contributes to outcome 2, “By 2028, all people benefit from a more integrated, innovative, inclusive, and sustainable economy that generates decent work and livelihood opportunities” and outcome 3, “By 2028, all people benefit from just transition to low-carbon, climate-resilient development, sustainable management of environment, natural resources and biodiversity and strengthened resilience to disasters and natural hazards”.

**Expected outputs**

61. The following outputs will contribute to the achievement of CSP outcome 2:

- Output 3.1: Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion.

- Output 3.2: Smallholder farmers vulnerable to food insecurity, shocks and stressors benefit from improved post-harvest management practices and infrastructure, and linkages to profitable food value chains.

- Output 3.3: Communities vulnerable to climate shocks benefit from improved climate services and activities that enhance their capacity to manage and reduce climate-related risks to food security and nutrition and adapt to climate change.

- Output 4.1: Communities vulnerable to food insecurity and malnutrition benefit from an inclusive, adaptive, nutrition- and conflict-sensitive and gender-responsive social protection system, including nutrition and school-based programmes that consolidate peace and development.

62. To achieve output 3.1, WFP, in collaboration with smallholder farmers – especially women and young farmers – will establish multi-sectoral, integrated programmes that enhance the resilience of individuals, households, communities and institutions to shocks and stresses. To improve production capacity, these layered and sequenced interventions will include climate-smart agriculture and other nature-based solutions that will also enhance social cohesion. WFP will pilot scalable models designed to build government capacity and ownership and facilitate the eventual handover of activities. Community participation and evidence generation will be key components of these pilot projects.

63. Under output 3.2, WFP will assist the smallholder farmers targeted under output 3.1 and their cooperatives in obtaining access to and utilizing services and infrastructure that enhance their post-harvest capacities and strengthen market linkages, including through the scale-up of the Government's home-grown school feeding programme and other nutrition-sensitive social protection programmes.

64. Under output 3.3, WFP will assist vulnerable communities, including the groups targeted under outputs 3.1 and 3.2, through activities that improve their access to data on risks, “last mile” climate services and climate and disaster risk financing. Beneficiaries will also benefit from strengthened local and national climate adaptation plans.

65. Under output 4.1, WFP will advance its strategic role in social protection by refining and implementing programmes that enhance conflict-, gender- and nutrition-responsiveness and socioeconomic inclusion at the national and subnational levels. The strengthening of the national school feeding programme through home-grown school feeding, and the promotion of other nutrition-sensitive social protection programmes will be a major focus.
WFP will support relevant legislative processes, including the decentralization of procurement for home-grown school feeding, the phased universalization of school feeding and a system that uses declarations of imminent disaster as the trigger for anticipatory action. WFP will also act as a catalyst between the Government and international financial institutions by advocating the financing of priority interventions that contribute to human capital development and improved food security and nutrition outcomes.

**Key activities**

**Activity 3: Provide integrated resilience building activities for targeted communities and support the Government in managing climate, economic and conflict-related risks and enhancing food value chains**

66. In collaboration with communities, WFP will identify and adopt mechanisms for building resilience to shocks and stressors and strengthening food systems based on community-based participatory planning. Food assistance for assets activities will include the building of small-scale agricultural infrastructure and the restoration of degraded ecosystems. Smallholders’ collective bargaining capacity will be strengthened through work with producer cooperatives and links to home-grown school feeding and other nutrition-sensitive interventions, supported by scalable digital tools for sustainable market linkages and analytics. The roles of women along the value chain will be strengthened, and complementary targeted nutrition-sensitive interventions such as social and behaviour change communication will promote positive changes in food- and nutrition-related behaviours and challenge discriminatory gender norms and biases.

67. WFP will support the Government in establishing a multi-hazard early warning system and developing and disseminating tailored, “last-mile” climate information services that support smallholders and inform emergency preparedness and adaptive, shock-responsive social protection.

68. WFP will continue to work in the Bangsamoro Autonomous Region in Muslim Mindanao to facilitate the implementation of regional development priorities and foster sustainable food security through technical assistance and advocacy, capacity strengthening, coordination and partnerships linked to the implementation of the Bangsamoro food security and nutrition plan and food security road map.

69. WFP will also continue to participate in joint United Nations initiatives aimed at building the resilience of communities affected by conflict and climate change in the Bangsamoro Autonomous Region in Muslim Mindanao and other locations through community-identified initiatives that improve livelihoods and food security, promote social cohesion and bring measurable and evidenced change. In doing so, WFP will commit to ensuring that the voices of women, young people and other marginalized groups are at the forefront of peace and resilience building efforts.

**Activity 4: Strengthen the government social protection system, including through the provision of integrated food and nutrition assistance to vulnerable communities using conflict-sensitive and inclusive approaches**

70. Building on its field presence and analytical capabilities, WFP will strengthen the social protection system by enhancing the targeting and adequacy of transfers and the quality of the system. It will strengthen national and subnational capacity to integrate food security and nutrition dimensions into a conflict-sensitive, inclusive and adaptive social protection system. WFP will offer its expertise in programme design and implementation and evidence generation, particularly for school feeding and other nutrition-sensitive programmes, including through support for social and behaviour change and rice fortification.
71. WFP will support the Government in delivering on its commitments to the global School Meals Coalition and implementing Republic Act No. 11037\(^{29}\) on accelerating the transformative effects of school feeding on child learning and nutrition outcomes and local food systems. WFP will develop an advocacy and technical assistance strategy to support the Government in strengthening and expanding the coverage of the national school feeding programme and promoting home-grown school feeding. WFP will work with the national and local governments to address gaps in institutional capacity, implementation and coordination at the national and local levels. It will provide the Government with technical support and evidence that will inform decision making and policy reviews on the universalization of the school feeding programme, including evidence of value for money and the potential multisectoral benefits of school feeding, costing scenarios, a sustainable financing strategy and advocacy on the ring-fencing of national budgets for school feeding. WFP will work with the Government in utilizing support from the sustainable financing initiative of the School Meals Coalition and the Research Consortium for School Health and Nutrition to guide these interventions.

72. In collaboration with the Government and other stakeholders, WFP will generate evidence to inform policies that promote the integration of specific food security and nutrition interventions into human capital development efforts based on social protection.

**Partnerships**

73. WFP will partner with other United Nations entities including the United Nations Children’s Fund (UNICEF), the Food and Agriculture Organization of the United Nations (FAO), the International Fund for Agricultural Development (IFAD), the International Organization for Migration (IOM) and the United Nations Development Programme (UNDP); international financial institutions including the Asian Development Bank and the World Bank; and the private sector in the areas of social protection, food security and nutrition and conflict transformation. This work is in line with the partnership strategy of the UNSDCF, which will facilitate inter-agency initiatives. WFP will collaborate on strengthening the national school feeding programme with government entities, such as the Bureau of Learners Support Services–School Health Division of the Department of Education, the departments responsible for social welfare and development, finance and agriculture, and other school feeding champions.

74. WFP will promote South–South technical cooperation initiatives with member states of the Association of Southeast Asian Nations and other countries. WFP will support the Government in its engagement in the School Meals Coalition’s peer-to-peer initiative within the region and in mutual sharing and learning from good practices on school feeding.

**Assumptions**

75. Achievement of this outcome is based on the following assumptions:

- Increased resource outlay by the Government for social protection, particularly for school feeding;
- continued national policy commitments to food security and nutrition; and
- a transfer of resources to local governments for the capacity strengthening needed.

**Transition/handover strategy**

76. WFP will support institutional capacity strengthening and ownership in multiple ways, from implementation support and demonstration models to the leveraging of existing

partnerships for integrated and sustainable outcomes, based on co-designed demonstration pilots, evidence generation and policy-level uptake.

**Country strategic plan outcome 3: The Government and partners in the Philippines access WFP services that augment their interventions, upon request**

77. This outcome addresses critical bottlenecks that hamper the Government's timely delivery on long-term development commitments, such as those arising from the delayed procurement of goods and services.

**WFP strategic outcome**

78. CSP outcome 3 is aligned with WFP strategic outcome 5: Humanitarian and development actors are more efficient and effective.

**Focus area**

79. The focus area of CSP outcome 3 is resilience building.

**Alignment with national priorities**

80. CSP outcome 3 is aligned with the Philippines development plan priority on the rationalization of and efficiency in government procurement and the implementation of the Government's procurement reform act.

81. This outcome is aligned with UNSDCF outcome 1, “By 2028, all people, especially those at risk of being left behind, have increased resilience to economic, climatic, disaster, and public health risk through improved, equitable, and gender-responsive access to and utilization of quality social services, social protection, healthy habitat, enhanced good governance and peace”.

**Expected output**

82. The following output will contribute to the achievement of CSP outcome 3:

- Output 5.1: The Government and partners benefit from on-demand technical and supply chain services aimed at improving food security and nutrition.

**Key activities**

Activity 5: Provide government and other partners with on-demand services aimed at improving development action, including with regard to food security, nutrition and supply chains

83. On request, WFP will provide services to the Government and partners, leveraging its comparative advantages and corporate competencies. WFP may engage in the procurement of goods and services; facilitate transportation, warehousing and storage to address supply chain bottlenecks; and offer social protection delivery and beneficiary targeting and identity management services.

**Partnerships**

84. By providing services on request, WFP will enhance its collaboration with requesting institutions such as the Government and other partners.

**Assumptions**

85. It is assumed that the Government and partners will continue to request WFP’s services throughout the CSP period.

**Transition/handover strategy**

86. Services provided under this CSP outcome will be delivered at the request of partners. No transition to national ownership is expected.
4. Implementation arrangements

4.1 Beneficiary analysis

87. WFP will provide in-kind food assistance or cash-based transfers (CBTs) to beneficiaries under activities 1, 3 and 4 (annex II) as part of its emergency response and interventions for households vulnerable to food insecurity and malnutrition, using social protection targeting mechanisms wherever possible. CBTs will be complemented by social and behaviour change communication on healthy and nutritious dietary practices.

88. Activity 1 will target up to 725,000 beneficiaries for general food assistance, food assistance for assets in emergencies and anticipatory action.

89. Much of the CSP portfolio is aimed at creating durable solutions that foster food and nutrition security by strengthening the inclusivity and equity of government systems. Hence, there will be a substantial number of indirect beneficiaries. As a result of government capacity strengthening, nearly 4.9 million people will benefit from enhanced emergency preparedness capacity under activity 2.

90. WFP will work closely with the Government on improving beneficiary targeting for the existing social protection system.

91. The number of direct beneficiaries WFP reaches under CSP outcome 2 is projected to remain stable throughout the CSP implementation period because the focus of that outcome is on adaptation and resilience building. Beneficiary numbers under CSP outcome 1 are expected to vary depending on the actual occurrence of shocks (annex II figures are projections based on occurrence over the last decade).

92. Under activity 3, in addition to the 245,000 beneficiaries who will benefit directly from food assistance for assets programmes, market access support and last mile climate services, 90,000 people will benefit from the community infrastructure created or rehabilitated, while WFP will support 2.1 million smallholders and their household members by linking them to home-grown school feeding and other social protection programmes as sustainable markets.

93. Under activity 4, upstream support for the Government’s various social protection programmes is expected to benefit up to 27 million indirect beneficiaries, while WFP will target 13,000 schoolchildren for pilot testing of the home-grown school feeding programme before the scheme is rolled out nationally by the Government.

94. WFP will engage with communities in order to ensure that targeting is inclusive, needs-based and context-specific, emphasizing transparency and accountability and following WFP’s global targeting and prioritization guidelines.

95. For emergency response activities (CSP outcome 1), WFP will apply a “blanket approach” to facilitate the rapid provision of assistance to affected people and communities in the targeted areas. WFP will subsequently implement a “most eligible” targeting approach based on assessment results and community, government and partner consultations. Under this approach, the demographic and socioeconomic characteristics of potential beneficiaries will be analysed so as to clearly highlight the intersectionality of vulnerability linked to sex, age, disability and other factors. Sensitization sessions at the community level will be used to explain the targeting criteria, beneficiary selection process and beneficiaries’ entitlements, thereby ensuring that all community members have equal access to information. Mechanisms for protection and accountability to affected populations will ensure the safe targeting of marginalized groups including women, girls and persons with disabilities.
4.2 Transfers

96. The CSP makes provision for various transfer modalities including CBTs, in-kind food, capacity strengthening and service delivery, ensuring WFP has the flexibility to select the most appropriate modality depending on the circumstances.

97. Standard operating procedures will guide the distribution, accounting and monitoring of transfers. Transfer values will be based on the objective of each activity, periodically reviewed against the cost of a minimum expenditure basket and the findings of food gap analysis (as established by the inter-agency national cash working group), and aligned with government transfers. WFP will strengthen its CBT implementation infrastructure, including by augmenting the use of financial service providers.

98. In-kind food transfers will be based on daily requirements and dietary preferences that meet households’ nutritional needs during crises and prevent malnutrition. In-kind transfers will be replaced by CBTs where assessments have determined that CBTs are the most effective, appropriate and feasible modality and adequate infrastructure is available.

99. Capacity strengthening at the institutional level will involve a range of interventions such as training, policy review and formulation, the sharing of operational guidelines, technical assistance, including digital solutions, joint monitoring and evidence generation.

4.3 Country office capacity and profile

100. In 2023, the country office undertook a strategic workforce planning exercise to align the skills of its staff with the capacities needed to implement the CSP. Results include the augmentation of senior-level staff, especially national staff, to ensure the availability of context-specific technical and managerial expertise for CSP activities. WFP will enhance its field presence to facilitate engagement with the Government and partners at subnational levels.

4.4 Partnerships

101. WFP’s overarching agreement with the Department of Foreign Affairs provides the legal and operational basis for carrying out operations. In alignment with other United Nations entities, WFP has a strategic partnership with the National Economic Development Authority and a memorandum of agreement with the Department of Social Welfare and Development, the main government counterpart for emergency preparedness and response and social protection programmes. WFP will strengthen its partnerships with other relevant departments and local government units so as to support programme implementation and enhanced coordination. In Bangsamoro Autonomous Region of Muslim Mindanao, WFP will continue to work with various ministries through its food security task force. WFP will continue to tap into and partner with Filipino expertise in the development, implementation and scaling up of projects, programmes and activities under this CSP.

102. WFP will enhance its collaborative efforts with humanitarian and development partners, national and international non-governmental organizations and international financial institutions, academic institutions and regional and global platforms. Engagement with other United Nations entities, particularly FAO, IFAD, UNICEF, the World Health Organization, IOM, the International Labour Organisation and UNDP, will include joint programming and policy advocacy, with coherent programming and the use of joint tools and analysis to promote the inclusion and protection of affected populations. WFP will maintain its stewardship of the Scaling Up Nutrition Business Network and will promote South-South and triangular cooperation for locally relevant, feasible solutions.

103. In collaboration with organizations that support the rights of women, persons with disabilities and other marginalized groups, WFP will advance efforts to ensure the inclusion of vulnerable groups, in line with the “leave no one behind” approach of the UNSDCF.
5. Performance management and evaluation

5.1 Monitoring and evaluation arrangements

104. WFP will adopt a people-centred and gender-, age- and protection-sensitive monitoring and evaluation strategy to guide regular data collection exercises and will conduct monitoring in accordance with the corporate monitoring results framework. Standard primary data collection, analysis and reporting through baseline, mid-term and final assessments will be complemented with qualitative surveys, research and analysis for enhanced evidence generation.

105. Periodic analyses will identify the socioeconomic, gender-related and cultural factors that inhibit access to the social protection system and services, with the results used to inform programme design and inclusion strategies.

106. WFP will target women, young people and the most marginalized people and communities and will cooperate with individuals, communities and local civil society organizations, including organizations of persons with disabilities and women's rights organizations, to facilitate engagement with marginalized groups and develop a comprehensive strategy for ensuring equitable and inclusive access to the social protection system.

107. WFP will use its pilot tool for people-centred risk indicator measurement and engagement (PRIME) to inform conflict-sensitive programming and contributions to social cohesion; the PRIME framework will be used to generate indicators to gather operational evidence for tracking and incentivizing positive contributions to peace.

108. WFP's country capacity strengthening framework will guide the design, implementation and measurement of capacity strengthening interventions under the CSP, with an emphasis on the gradual handover and transition of activities to national counterparts.

109. In large-scale emergencies that exceed the available in-house monitoring capacity, third-party monitoring will be commissioned. When monitoring is commissioned, WFP will ensure that the commissioned service providers adhere to research and data gathering standards and ethics. Face-to-face consultations will be the primary means of gathering information for monitoring and assessment.

110. In line with the 2021–2026 WFP strategy on community engagement for accountability to affected populations additional efforts will be made to enhance the functionality of existing community feedback mechanisms while fostering broader and more inclusive community engagement approaches.

111. A mid-term review in 2026, a decentralized evaluation in 2026 and a final CSP evaluation in 2027 will be undertaken, in line with WFP corporate guidelines.

112. WFP will organize special reviews and qualitative data collection exercises, including a “leave no one behind” study, to inform the formulation and implementation of national programmes and policies. WFP will pilot the monitoring of new initiatives, particularly those that interact with peacebuilding and social cohesion and food security and nutrition initiatives.

5.2 Risk management

113. The country office risk register outlines specific risks and mitigation measures. For the CSP, the following risks and mitigation methods are identified.

Strategic risks

114. Three potential strategic risks could destabilize the economy and aggravate food and nutrition insecurity: the sustained impact of the food, fuel and fertilizer crisis; the impact of El Niño; and the impact of a major earthquake, especially in the National Capital Region.
WFP will undertake regular monitoring of key indicators and advocate coordinated action and preparedness as required, supported by contingency plans including for responding to community displacement arising from violence or natural disasters. In 2025, the Bangsamoro Autonomous Region in Muslim Mindanao will have its first general election since the peace agreement was signed and that may affect WFP’s operations in the area.

Operational risks

115. The Philippines is a highly disaster-prone country, such that any large-scale emergency response in the country may stretch WFP’s operational capacity, resulting in delays in the implementation of its “changing lives” interventions. This risk will be mitigated through periodic updates of the country office business continuity plan and risk register and the creation of an emergency roster for rapid response. The country office will also bridge human resource gaps using the corporate standby partnership facility. A community-driven consultative, protection risk analysis will address gender inequality and protection risks and inform mitigation measures. A community engagement action plan and a protection from sexual exploitation and abuse plan will guide appropriate actions.

Fiduciary risks

116. CBT guidelines are updated with enhanced assurance measures, improved post-distribution monitoring and other mechanisms. Such updates will be accompanied by continuous investments in staff capacities to ensure due diligence and minimize fraud.

Financial risks

117. The macroeconomic outlook in the Philippines is largely stable. The monitoring of economic indicators will assess global inflation and markets and any impact on budgetary allocations for social and health sectors.

5.3 Social and environmental safeguards

118. In accordance with WFP’s environmental and social sustainability framework, and stakeholder consultations, activities will be screened for potential adverse environmental and social impacts, and appropriate mitigation measures will be taken. Social safeguarding approaches will be incorporated throughout the project cycle. Environmental and social safeguards will be incorporated, particularly into food assistance for assets interventions. Mitigation measures will include the establishment of an environmental management system covering areas such as sustainable energy use, waste and water management and sustainable procurement.

6. Resources for results

6.1 Country portfolio budget

119. CSP outcome 1 accounts for 51 percent of the total budget, while the remaining budget will be used to support home-grown school feeding and other shock-responsive, nutrition sensitive social protection programmes; address climate-related risks; strengthen food security; build market linkages; enhance climate change adaptation; and support social cohesion and peacebuilding efforts while retaining WFP’s capacity to respond to service requests from the Government and development partners on a full-cost recovery basis.

120. Activities dedicated to gender equality and women’s empowerment account for 23 percent of the capacity strengthening budget and 6 percent of the overall budget.
### COUNTRY PORTFOLIO BUDGET (USD)

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### 6.2 Resourcing outlook and strategy

121. WFP will develop a partnership strategy that includes fundraising from traditional donors and the private sector and opportunities for fundraising from the Government and international financial institutions. The UNSDCF provides the main platform for joint resource mobilization with other United Nations entities and other stakeholders.
LOGICAL FRAMEWORK PHILIPPINES COUNTRY STRATEGIC PLAN (2024–2028)

SDG 2: Zero hunger

SDG target 1: Access to food

Country strategic plan outcome 1: By 2028, communities exposed to shocks and stressors in the Philippines are better able to meet food, nutrition and other essential needs with inclusive and equitable emergency preparedness and response capacity at the national and local levels.

WFP strategic outcome 1: People are better able to meet their urgent food and nutrition needs.

Focus area: crisis response

Assumptions

The number and scale of disasters in the Philippines can overwhelm institutional machinery. Continued government commitment, progress on peace and stability will be critical to strengthening local and national capacity to prepare for and respond to crises.

Outcome indicators

Consumption-based coping strategy index, reduced CSI

Economic capacity to meet essential needs

Emergency preparedness capacity index

Food consumption score

Food consumption score – nutrition

Livelihood coping strategies for essential needs

Minimum diet diversity for women and girls of reproductive age

Number of national policies, strategies, programmes and other system components contributing to zero hunger and other SDGs enhanced with WFP capacity strengthening support.
Number of people covered (WFP indirect beneficiaries) by national social protection systems or programmes to which WFP provided technical support

Percentage of the population in targeted communities reporting benefits from an enhanced livelihood asset base

Proportion of children 6-23 months of age who receive a minimum acceptable diet

Proportion of the population in targeted communities reporting environmental benefits

Activities and outputs

1. Provide nutrition-sensitive emergency food assistance and restore assets, directly or through the Government’s social protection programmes or through partners, along with appropriate supply chain and emergency telecommunications services to crisis-affected communities (URT-1.2: Unconditional resource transfer)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category A: Resources transferred, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category B: Nutritious food provided, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category C: Capacity development and technical support provided, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category D: Assets created, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category E: Social and behaviour change communication (SBCC) provided, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category G: Skills, capacities and services for
climate adapted livelihoods, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

1.1 Communities affected by climate-related and other shocks benefit from nutrition-sensitive emergency food assistance, asset restoration and other services, including supply chain and emergency telecommunications services, that meet their essential needs (tier 1). (Output category H: Shared services and platforms provided, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

2. Strengthen and augment the Government’s and partners’ emergency preparedness capacity along with appropriate supply chains and emergency telecommunications (EPA-1.1: Emergency preparedness and early action)

2.1 Communities affected by climate-related and other shocks benefit from the enhanced capability of national and local government and partners to prepare for and respond to emergencies, including through shock-responsive social protection and management of acute malnutrition (tier 3). (Output category C: Capacity development and technical support provided, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

2.1 Communities affected by climate-related and other shocks benefit from the enhanced capability of national and local government and partners to prepare for and respond to emergencies, including through shock-responsive social protection and management of acute malnutrition (tier 3). (Output category H: Shared services and platforms provided, Standard output 1.1: Food insecure and crisis-affected populations have access to nutritious food and cash-based assistance, restored assets and services to meet their urgent needs)

SDG target 4: Sustainable food system

Country strategic plan outcome 2: By 2028, communities vulnerable to food and nutrition insecurity in the Philippines are more resilient and can better manage risks affecting human capital gains and food systems, inclusively and equitably

WFP strategic outcome 3: People have improved and sustainable livelihoods

Focus area: resilience building

Assumptions

The resource outlay for social protection and the commitments to school feeding increases considerably. Continued national policy commitments to food security and nutrition. The decentralization is accompanied by transfer of resources as per the agreed rules and the availability of capacity at the local level.
Outcome indicators

Annual change in enrolment
Attendance rate
Average percentage of smallholder post-harvest losses at the storage stage
Climate adaptation benefit score
Climate resilience capacity score
Climate services score
Consumption-based coping strategy index, reduced CSI
Economic capacity to meet essential needs
Food consumption score
Food consumption score – nutrition
Graduation rate
Livelihood coping strategies for essential needs
Number of national policies, strategies, programmes and other system components contributing to zero hunger and other SDGs enhanced with WFP capacity strengthening support
Number of national policies, strategies, programmes and other system components relating to school health and nutrition/including school feeding enhanced/developed with WFP capacity strengthening support and/or advocacy
Number of people covered (WFP indirect beneficiaries) by national social protection systems or programmes to which WFP provided technical support
Percentage of targeted smallholders selling through WFP-supported farmer aggregation systems
Percentage of the population in targeted communities reporting benefits from an enhanced livelihood asset base
Proportion of eligible population reached by nutrition preventive programme (coverage)
Proportion of the population in targeted communities reporting environmental benefits
Retention rate, by grade
Value of smallholder sales through WFP-supported aggregation systems
Volume of smallholder sales through WFP-supported aggregation systems
Activities and outputs

3. Provide integrated resilience building activities for targeted communities and support the Government in managing climate, economic and conflict-related risks and enhancing food value chains (CAR-1.9: Actions to protect against climate shocks)

3.1 Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion (tiers 1 and 2). (Output category A: Resources transferred, Standard output 3.1: People and communities have access to productive assets to better cope with shocks and stressors)

3.1 Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion (tiers 1 and 2). (Output category C: Capacity development and technical support provided, Standard output 3.1: People and communities have access to productive assets to better cope with shocks and stressors)

3.1 Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion (tiers 1 and 2). (Output category D: Assets created, Standard output 3.1: People and communities have access to productive assets to better cope with shocks and stressors)

3.1 Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion (tiers 1 and 2). (Output category E: Social and behaviour change communication (SBCC) provided, Standard output 3.1: People and communities have access to productive assets to better cope with shocks and stressors)

3.1 Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion (tiers 1 and 2). (Output category F: Smallholder farmers supported, Standard output 3.1: People and communities have access to productive assets to better cope with shocks and stressors)

3.1 Groups vulnerable to shocks and stressors, including smallholder farmers and young people, benefit from climate-adaptive, conflict-sensitive, inclusive, gender-responsive and integrated activities that promote resilient infrastructure, livelihoods and social cohesion (tiers 1 and 2). (Output category G: Skills, capacities and services for climate adapted livelihoods, Standard output 3.1: People and communities have access to productive assets to better cope with shocks and stressors)

3.2 Smallholder farmers vulnerable to food insecurity, shocks and stressors benefit from improved post-harvest management practices and infrastructure, and linkages to profitable food value chains (tiers 1 and 2). (Output category A: Resources transferred, Standard output 3.3: Smallholder farmers and value chain actors have increased capacity to produce and aggregate marketable surpluses, reduce post-harvest losses, access markets and leverage linkages to schools)

3.2 Smallholder farmers vulnerable to food insecurity, shocks and stressors benefit from improved post-harvest management practices and infrastructure, and linkages to profitable food value chains (tiers 1 and 2). (Output category C: Capacity development and technical support provided, Standard output 3.3: Smallholder farmers and value chain actors have increased capacity to produce and aggregate marketable surpluses, reduce post-harvest losses, access markets and leverage linkages to schools)
3.2 Smallholder farmers vulnerable to food insecurity, shocks and stressors benefit from improved post-harvest management practices and infrastructure, and linkages to profitable food value chains (tiers 1 and 2). (Output category D: Assets created, Standard output 3.3: Smallholder farmers and value chain actors have increased capacity to produce and aggregate marketable surpluses, reduce post-harvest losses, access markets and leverage linkages to schools)

3.3 Communities vulnerable to climate shocks benefit from improved climate services and activities that enhance their capacity to manage and reduce climate-related risks to food security and nutrition and adapt to climate change (tiers 1 and 3). (Output category A: Resources transferred, Standard output 3.2: People and communities have increased skills, capacities and access to financial, energy and climate services for climate-adapted and sustainable livelihoods)

4. Strengthen the government social protection system, including through the provision of integrated food and nutrition assistance to vulnerable communities using conflict-sensitive and inclusive approaches (SPS-1.10: Social protection sector support)

4.1 Communities vulnerable to food insecurity and malnutrition benefit from an inclusive, adaptive, nutrition- and conflict-sensitive and gender-responsive social protection system, including nutrition and school-based programmes that consolidate peace and development (tiers 1 and 3). (Output category A: Resources transferred, Standard output 3.2: People and communities have increased skills, capacities and access to financial, energy and climate services for climate-adapted and sustainable livelihoods)
4.1 Communities vulnerable to food insecurity and malnutrition benefit from an inclusive, adaptive, nutrition- and conflict-sensitive and gender-responsive social protection system, including nutrition and school-based programmes that consolidate peace and development (tiers 1 and 3). (Output category B: Nutritious food provided, Standard output 3.2: People and communities have increased skills, capacities and access to financial, energy and climate services for climate-adapted and sustainable livelihoods)

4.1 Communities vulnerable to food insecurity and malnutrition benefit from an inclusive, adaptive, nutrition- and conflict-sensitive and gender-responsive social protection system, including nutrition and school-based programmes that consolidate peace and development (tiers 1 and 3). (Output category C: Capacity development and technical support provided, Standard output 3.2: People and communities have increased skills, capacities and access to financial, energy and climate services for climate-adapted and sustainable livelihoods)

4.1 Communities vulnerable to food insecurity and malnutrition benefit from an inclusive, adaptive, nutrition- and conflict-sensitive and gender-responsive social protection system, including nutrition and school-based programmes that consolidate peace and development (tiers 1 and 3). (Output category E: Social and behaviour change communication (SBCC) provided, Standard output 3.2: People and communities have increased skills, capacities and access to financial, energy and climate services for climate-adapted and sustainable livelihoods)

4.1 Communities vulnerable to food insecurity and malnutrition benefit from an inclusive, adaptive, nutrition- and conflict-sensitive and gender-responsive social protection system, including nutrition and school-based programmes that consolidate peace and development (tiers 1 and 3). (Output category N: School feeding provided, Standard output 3.2: People and communities have increased skills, capacities and access to financial, energy and climate services for climate-adapted and sustainable livelihoods)

**SDG 17: Partnerships for the goals**

**SDG target 16: Global partnership**

*Country strategic plan outcome 3: The Government and partners in the Philippines access WFP services that augment their interventions, upon request*  
WFP strategic outcome 5: Humanitarian and development actors are more efficient and effective

Focus area: resilience building

**Assumptions**

It is assumed that Government and partners will continue to request services throughout this CSP.
**Outcome indicators**

Number of national policies, strategies, programmes and other system components contributing to zero hunger and other SDGs enhanced with WFP capacity strengthening support

**Activities and outputs**

5. Provide government and other partners with on-demand services aimed at improving development action, including with regard to food security, nutrition and supply chains (ODS-2.4: On-demand services)

5.1 The Government and partners benefit from on-demand technical and supply chain services aimed at improving food security and nutrition (tier 3). (Output category H: Shared services and platforms provided, Standard output 5.2: Partners utilize on-demand services to augment their capacity and ensure more efficient, effective and coordinated interventions)
SDG 17: Partnerships for the goals

CC.1. Protection

Cross-cutting indicators
CC.1.1: Percentage of beneficiaries reporting no safety concerns experienced as a result of their engagement in WFP programmes
CC.1.2: Percentage of beneficiaries who report they experienced no barriers to accessing food and nutrition assistance
CC.1.3: Percentage of beneficiaries who report being treated with respect as a result of their engagement in programmes
CC.1.4: Number of women, men, boys and girls with disabilities accessing food/cash-based transfers/commodity vouchers/capacity strengthening services
CC.1.5: Country office meets or exceeds UNDIS entity accountability framework standards concerning accessibility (QCPR)

CC.2. Accountability

Cross-cutting indicators
CC.2.1: Percentage of beneficiaries reporting they were provided with accessible information about WFP programmes, including PSEA
CC.2.2: Country office meets or exceeds United Nations Disability Inclusion Strategy (UNDIS) standards on consulting organizations of persons with disabilities (QCPR)
CC.2.3: Country office has a functioning community feedback mechanism
CC.2.4: Country office has an action plan on community engagement
CC.2.5: Number of children and adults who have access to a safe and accessible channel to report sexual exploitation and abuse by humanitarian, development, protection and/or other personnel who provide assistance to affected populations (IOM, OHCHR, UNDP)

CC.3. Gender equality and women’s empowerment

Cross-cutting indicators
CC.3.1: Percentage of households where women, men, or both women and men make decisions on the use of food/cash/vouchers, disaggregated by transfer modality
CC.3.2: Percentage of food assistance decision making entity members who are women
CC.3.3: Type of transfer (food, cash, voucher, no compensation) received by participants in WFP activities, disaggregated by sex, age and type of activity
CC.4. Environmental sustainability

Cross-cutting indicators

CC.4.1: Proportion of field-level agreements (FLAs)/memorandums of understanding (MOUs)/construction contracts (CCs) for CSP activities screened for environmental and social risks

CC.5. Nutrition integration

Cross-cutting indicators

CC.5.1: Percentage of people supported by WFP operations and services who are able to meet their nutritional needs through an effective combination of fortified food, specialized nutritious products and actions to support diet diversification

CC.5.2: Percentage of WFP beneficiaries who benefit from a nutrition-sensitive programme component
SDG 2: Zero hunger

**CC.1. Protection**

**Cross-cutting indicators**

CC.1.1: Percentage of beneficiaries reporting no safety concerns experienced as a result of their engagement in WFP programmes

CC.1.2: Percentage of beneficiaries who report they experienced no barriers to accessing food and nutrition assistance

CC.1.3: Percentage of beneficiaries who report being treated with respect as a result of their engagement in programmes

CC.1.4: Number of women, men, boys and girls with disabilities accessing food/cash-based transfers/commodity vouchers/capacity strengthening services

CC.1.5: Country office meets or exceeds UNDIS entity accountability framework standards concerning accessibility (QCPR)

**CC.2. Accountability**

**Cross-cutting indicators**

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Cross-cutting indicators

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CC.5.2: Percentage of WFP beneficiaries who benefit from a nutrition-sensitive programme component
## ANNEX II

### BENEFICIARIES BY COUNTRY STRATEGIC PLAN OUTCOME, OUTPUT AND ACTIVITY (2024–2028)

<table>
<thead>
<tr>
<th>Country strategic plan outcome</th>
<th>Output</th>
<th>Activity</th>
<th>Beneficiary group</th>
<th>2024</th>
<th>2025</th>
<th>2026</th>
<th>2027</th>
<th>2028</th>
<th>Total</th>
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<td>7 360</td>
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<td>7 840</td>
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<td>-</td>
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<td>Boys</td>
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<td>5 160</td>
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<td>6 708</td>
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<td>-</td>
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<td>13 000</td>
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<tr>
<td>Total (without overlap)</td>
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<td></td>
<td>351 850</td>
<td>286 350</td>
<td>253 850</td>
<td>196 350</td>
<td>166 350</td>
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</table>
### ANNEX III

#### FOOD RATIONS (g/person/day) AND CASH-BASED TRANSFER VALUES (USD/person/day) BY COUNTRY STRATEGIC PLAN OUTCOME AND ACTIVITY

<table>
<thead>
<tr>
<th></th>
<th>Country strategic plan outcome 1</th>
<th>Country strategic plan outcome 2</th>
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<tbody>
<tr>
<td></td>
<td>Activity 1</td>
<td>Activity 3</td>
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<tr>
<td>Beneficiary type</td>
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<tr>
<td>Modality</td>
<td>CBTs</td>
<td>CBTs</td>
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<tr>
<td>Cereals and grains</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Pulses and vegetables</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Oils and fats</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Miscellaneous</td>
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<td>-</td>
</tr>
<tr>
<td>Total kcal/day</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>% kcal from protein</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>% kcal from fat</td>
<td>-</td>
<td>-</td>
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<tr>
<td>Cash-based transfers (USD/person/day)</td>
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<td>0.37</td>
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<td>Number of feeding days per year</td>
<td>120</td>
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## ANNEX IV

### TOTAL FOOD/CASH-BASED TRANSFER REQUIREMENTS AND VALUE

<table>
<thead>
<tr>
<th>Food type/cash-based transfers</th>
<th>Total (mt)</th>
<th>Total (USD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cereals</td>
<td>9 014</td>
<td>7 932 310</td>
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<tr>
<td>Pulses</td>
<td>448</td>
<td>900 490</td>
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<tr>
<td>Oil and fats</td>
<td>236</td>
<td>479 171</td>
</tr>
<tr>
<td>Mixed and blended foods</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Other</td>
<td>64</td>
<td>39 043</td>
</tr>
<tr>
<td><strong>Total (food)</strong></td>
<td><strong>9 762</strong></td>
<td><strong>9 351 015</strong></td>
</tr>
<tr>
<td>Cash-based transfers</td>
<td></td>
<td>30 079 109</td>
</tr>
<tr>
<td><strong>Total (food and cash-based transfer value)</strong></td>
<td><strong>9 762</strong></td>
<td><strong>39 430 123</strong></td>
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</table>
## ANNEX V

### INDICATIVE COST BREAKDOWN BY COUNTRY STRATEGIC PLAN OUTCOME (USD)

<table>
<thead>
<tr>
<th>Focus area</th>
<th>SDG target 2.1/WFP strategic outcome 1</th>
<th>SDG target 2.4/WFP strategic outcome 3</th>
<th>SDG target 17.16/WFP strategic outcome 5</th>
<th>Total</th>
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<tbody>
<tr>
<td>Transfers</td>
<td>48,977,757</td>
<td>40,575,914</td>
<td>2,097,145</td>
<td>91,650,816</td>
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<tr>
<td>Implementation</td>
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<td>10,996,678</td>
<td>130,764</td>
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<tr>
<td>Adjusted direct support costs</td>
<td>5,921,792</td>
<td>5,240,171</td>
<td>246,556</td>
<td>11,408,519</td>
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<tr>
<td><strong>Subtotal</strong></td>
<td><strong>64,049,776</strong></td>
<td><strong>56,812,764</strong></td>
<td><strong>2,474,465</strong></td>
<td><strong>123,337,004</strong></td>
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<tr>
<td>Indirect support costs (6.5 percent)</td>
<td>4,163,235</td>
<td>3,692,830</td>
<td>-</td>
<td>7,856,065</td>
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<td><strong>Total</strong></td>
<td><strong>68,213,012</strong></td>
<td><strong>60,505,593</strong></td>
<td><strong>2,474,465</strong></td>
<td><strong>131,193,069</strong></td>
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</tbody>
</table>
Acronyms

- CBT: cash-based transfer
- COVID-19: coronavirus disease 2019
- CSP: country strategic plan
- FAO: Food and Agriculture Organization of the United Nations
- GDP: gross domestic product
- IFAD: International Fund for Agricultural Development
- IOM: International Organization for Migration
- PDP: Philippine Development Plan 2023–2028
- PRIME: people-centred risk indicator measurement and engagement
- SDG: Sustainable Development Goal
- UNDP: United Nations Development Programme
- UNSDCF: United Nations sustainable development cooperation framework