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# EVALUATION WORK PLAN: 2000–2001

Agenda item 6

### For information



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# **EVALUATION**WORK PLAN: 2000–2001

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## NOTE TO THE EXECUTIVE BOARD

#### This document is submitted for information to the Executive Board.

The Secretariat invites members of the Board who may have questions of a technical nature with regard to this document, to contact the WFP staff members point(s) listed below, preferably well in advance of the Board's meeting.

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Should you have any questions regarding matters of dispatch of documentation for the Executive Board, please contact the Documentation and Meetings Clerk (tel.: 066513-2645).



#### ACRONYMS USED IN THE DOCUMENT

EMOP Emergency operations

NGO Non-governmental organizations

PRRO Protracted relief and recovery operations

RBM Results-based management



#### INSTITUTIONAL CHANGE

 As of January 2000, the monitoring support and oversight function has been transferred from the Technical Support Service to the Office of Evaluation. The association of evaluation and monitoring in one unit is sound because there are necessary interconnections between the two functions.

#### ORIENTATION OF THE 2000-2001 WORK PLAN

#### **Evaluation**

- The new Plan will continue to be based on the overall strategic priorities of the Programme. In addition, however, WFP is now entering a period with a large number of Country Programmes approaching the point when the preparation of successor Country Strategy Outlines and Country Programmes needs to be initiated. Evaluations of Country Programmes, needed for that process, will absorb a substantial part of available evaluation resources during the Work Plan period. The emphasis will be on the programme approach concept in terms of coherence, focus, integration and flexibility. The evaluations will assess whether the Country Programme objectives are realistic, relevant and obtainable given the type and status of activities. They will review key issues such as targeting, food consumption, creation of sustainable assets, gender, coordination with government, and collaboration and joint programming with other agencies. Additionally, they will provide an opportunity to assess to which extent existing Country Programmes conform with the new Enabling Development policy. Finally, Country Programme evaluations will make recommendations and list lessons identified for future programmes, and in so doing, they will meet the criterion of accountability to the Executive Board. The evaluations are being timed in such a way that their findings will be available for the preparation of the next Country Strategy Outline. In 2001, when some 15 Country Programmes would have been evaluated, a thematic review of Country Programmes will be undertaken, using the results of the individual evaluations completed by that time.
- 3. No evaluations of development projects are planned for the work plan period. WFP is in the process of designing development projects and Country Programme activities that reflect its "enabling development" policies. Until these more exacting designs are in place, there is limited value in continuing to carry out evaluations of individual development projects.
- 4. The introduction of a matrix to summarize evaluation recommendations and the corresponding management response has allowed the Programme to fulfil its accountability responsibility in a practical and effective way. It also gives management a clear overview of the status of follow-up action with regard to these recommendations.
- 5. Almost half of the planned evaluations refer to emergency operations (EMOPs) and protracted relief and recovery operations (PRROs), with roughly one third of them involving assistance to refugees. This is below the current trend of the Programme's resource utilization, with most of the resources being used for relief interventions, but is due to the temporary concentration in the current biennium of mandatory Country Programme evaluations.



6. With the Africa and the Asia and Eastern Europe regions together expected to utilize some 95 percent of the Programme's relief resources during 2000, evaluations of EMOPs and PRROs will be focused mostly on these two regions with six evaluations each included in the Work Plan. And with two thirds of the mandatory Country Programme evaluations included in the 2000–2001 plan period to be undertaken in sub-Saharan Africa, this region will absorb the largest share of evaluation resources during the current biennium.

7. The 1999–2000 Work Plan included a number of special tasks mainly to facilitate access to evaluation findings and recommendations, in particular for field staff, by providing them with the appropriate tools. This work is constantly evolving and has proved more time-consuming than originally anticipated. As a result, the introduction of these tools is now scheduled for 2000.

#### Monitoring

- 8. In connection with the transfer of monitoring support and oversight responsibilities to the Office of Evaluation, additional tasks, aimed at the improvement of monitoring skills, have been included in the Work Plan.
- 9. In preparation for a results-based approach, as presented to the Board in 1999, WFP will have to develop effective results-based monitoring principles together with a policy to guide them. To that end, a clear understanding is needed of the monitoring systems currently used in relief, recovery and development interventions as well as those practised corporately. Only when these best practices have been identified, will it be meaningful to revise the WFP guidelines on monitoring.
- 10. A study of best monitoring practices was initiated early 2000. It is expected to result in a set of monitoring guidelines crafted with a focus on the decentralized WFP organizational structure and the impending RBM framework.

#### 1999 OVERVIEW

- 11. The 1999–2000 Work Plan, presented to the Executive Board in May 1999 (WFP/EB.A/99/6), is progressing with minor adjustments.
- 12. One Country Programme evaluation (Guatemala Country Programme—1998–2002) was undertaken during 1999, the report of which has been presented to the Second Regular Session of the Board (WFP/EB.2/2000/3/4).
- 13. One development project evaluation was carried out (Peru—Country Portfolio, also presented to the Second Regular Session, as document WFP/EB.2/2000/3/3). The objective of this exercise was to evaluate all operational projects, in addition to assessing their collective contribution to the reduction of food insecurity and poverty and making recommendations for strengthening the overall strategy of WFP in the country.
- 14. In line with the Programme's overall strategic priorities, three emergency operations (China 6045.00—Emergency Food Aid to Flood-Affected People in Anhui, Hubei, Hunan and Jiangxi provinces of China; Central America 6079.00—Emergency food Assistance to Households Affected by Hurricane Mitch; and Kosovo 6040.00—Food Assistance to Kosovar Internally Displaced Persons and Refugees in the Federal Republic of Yugoslavia, Albania and the Former Yugoslavia Republic of Macedonia) and one protracted relief operation (Kenya 4961.04—Food assistance to Somali and Sudanese refugees) were evaluated during 1999. The Kosovo operation was not included in the original Work Plan,



but the dramatic developments in the region during the year, the size of the operation and the difficult conditions under which the assistance had to be provided fully justified an evaluation. As a further additional task, an Evaluation Officer participated in a donor evaluation of WFP interventions under Operation Lifeline Sudan over the period late 1997 to early 1999. One previously proposed evaluation of protracted refugee operations was cancelled because it was felt that an evaluation at this stage would not add to the knowledge of the situation, as several related assessments had taken place recently (Uganda 5623.01—Assistance to Sudanese Refugees in Uganda). Four EMOP and PRRO evaluations, scheduled for 2000, are to be undertaken this year and have for that reason been included in the current rolling biennium plan (Afghanistan 6064.00—Relief and Recovery in Afghanistan; Cambodia 6038.00—Food Aid for Recovery and Rehabilitation in Cambodia; DPR-Korea 5959.00—Assistance for Vulnerable Groups; and Indonesia 6006—Emergency Assistance to Drought Victims). Finally, the evaluation of one protracted refugee operation, planned for 1999, was postponed and included in the current Work Plan because the operation extended in time and it was also decided to continue the assistance with the addition of a repatriation component under a new relief and recovery operation (Ethiopia 5241.03 was extended till March 2000 and then replaced by PRRO Ethiopia 6180.00).

15. Two thematic evaluations were also undertaken during the year (Strategic Fleet Operations in the Great Lakes Region; and NGO/WFP Partnerships). A third evaluation (Thematic study of recurring Challenges in the Provision of Food Aid in Complex Emergencies) which was initiated in 1998 was completed and presented to the Executive Board in 1999. A planned thematic evaluation of WFP support to girls' education was cancelled because it would have overlapped with a study initiated in 1999 by the Technical Support Service (now in the Strategy and Policy Division). A planned institutional evaluation will be undertaken in 2000 and is, therefore, included in the current Plan (Organizational Change in WFP).

#### THE 2000-2001 WORK PLAN

#### Monitoring and Evaluation

- Preparation of a discussion paper on principles and methods of monitoring and evaluation
- Establishment of a monitoring and evaluation network

#### Monitoring Oversight

- Undertaking a global monitoring assessment of current practices
- Preparation of guidelines, incorporating results-based management (RBM) requirements

#### **Evaluations of PRROs and EMOPs**

- AFGHANISTAN 6064.00—Relief and Recovery in Afghanistan
- ANGOLA—Evaluation of WFP Emergency Operations from 1990



• ARMENIA 6120.01; AZERBAIJAN 6121.00; and GEORGIA 6122.00—Relief and Recovery Assistance for Vulnerable Groups

- CAMBODIA 6038.00—Food Aid for Recovery and Rehabilitation in Cambodia
- CENTRAL AMERICA REGION 6089.00—Assistance for Reconstruction and Rehabilitation to Families in Central America Affected by Hurricane Mitch
- DJIBOUTI 4960.04—Food Assistance for Ethiopian and Somali Refugees
- DPR KOREA 5959.00—Emergency Assistance for Vulnerable Groups
- EAST TIMOR 6177.00—Food Assistance to Victims of Civil Strife
- ETHIOPIA 5241.03—Food Assistance for Somali, Sudanese, Djiboutian and Kenyan Refugees in Ethiopia; and ETHIOPIA 6180.00—Food Assistance for Somali, Sudanese and Kenyan Refugees and for Refugee Repatriation
- INDONESIA 6006.00—Emergency Assistance to Drought Victims
- SOMALIA 6073.00—Food Aid for Relief and Recovery in Somalia
- SUDAN 4168.05—Food Assistance for Ethiopian and Eritrean Refugees
- UGANDA 6176.00—Targeted Food Assistance for Relief and Recovery of Refugees,
  Displaced Persons and Vulnerable Groups in Uganda

#### **Evaluations of Country Programmes**

- BOLIVIA—1997–2002
- EGYPT—1998–2002
- ETHIOPIA—1999–2003
- GHANA—1998–2002
- HAITI—1998–2002
- INDIA—1997–2002
- KENYA—1999–2003
- MADAGASCAR—1999–2003
- MALAWI—1998–2001
- MALI—1999–2002
- MAURITANIA—1998–2002
- MOZAMBIQUE—1998–2001
- NIGER—1999–2003
- SENEGAL—1999–2001
- YEMEN—1998–2001
- ZAMBIA—1998–2002

#### Thematic Evaluations

• Thematic Review of Country Programmes



#### Institutional Evaluations

• Organizational Change in WFP

#### OTHER AREAS OF WORK

- 16. In addition to the activities outlined above, the Office of Evaluation will continue its work on a number of tasks aimed at the improvement of monitoring and evaluation skills and to make evaluation findings and recommendations easily accessible. This work will have the following planned outputs:
  - Evaluation guidelines
  - Training programme and materials on monitoring and evaluation
  - Menus of key performance indicators
  - Lessons or best practices database
  - Recommendation tracking system
  - Monitoring and evaluation news bulletin and Web site
- 17. This work plan is indicative and may be modified to meet the need for monitoring and evaluation work to be in line with WFP's evolving priorities.

