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FUNDING ARRANGEMENTS FOR UNITED NATIONS STAFF SAFETY AND SECURITY

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Note to the Executive Board



This document is submitted for approval by the Executive Board.

The Secretariat invites members of the Board who may have questions of a technical nature with regard to this document to contact the WFP staff focal point indicated below, preferably well in advance of the Board's meeting.

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Executive Summary



The Annual Session of the Executive Board of 2001 considered the document entitled, "Funding Arrangements for United Nations Staff Safety and Security" (WFP/EB.A/2001/INF/9).

The Executive Board agreed that, until the General Assembly decided otherwise on funding sources for the financing of the United Nations security management system, a fair and effective cost-sharing mechanism should be put in place, as recommended under General Assembly resolution A/55/238. The Executive Board authorized the Executive Director to assume the required financial commitment, and indicated that it would review the matter in the context of its consideration of the 2002–2003 budget at its Third Regular Session, 2001.

This document provides the outcome of the cost-sharing arrangements, identifies the financial implications for WFP and proposes a funding mechanism for approval by the Executive Board.

Draft Decision



The Executive Board:

Having considered the Executive Director's proposal for the establishment of a funding mechanism for WFP to cover its share of costs under the new arrangement for the United Nations security management system as contained in document WFP/EB.3/2001/INF/19:

- Authorizes the use of the General Fund on a one-off basis, to fund WFP's share of the 2002–2003 UNSECOORD budget, in the amount approved by the General Assembly;
- Agrees with the Executive Director's continuing to support the Secretary-General in implementing the actions and decisions to improve staff security in all areas, and advocating for the continued support for the security of staff around the world;
- Requests that the Secretariat submit to its Annual Session in 2002 a report on the final decision of the General Assembly and how that decision will be implemented.



BACKGROUND

1. At its Annual Session in May 2001, under Other Business (ref. decision 2001/EB.A/16), the Executive Board:
 - discussed the information contained in the document Funding Arrangements for United Nations Staff Safety and Security (WFP/EB.A/2001/INF/9);
 - expressed support for the Secretary-General's efforts to improve the security and safety of staff and encouraged the Executive Director to continue to advocate, in all suitable fora, for the security of staff;
 - agreed that, until the General Assembly decided otherwise on funding sources for the financing of the United Nations security management system, a fair and effective cost-sharing mechanism should be put in place, as recommended under General Assembly resolution A/55/238;
 - authorized the Executive Director to assume the required financial commitment, and indicated that it would review the matter in the context of its consideration of the 2002–2003 budget at its Third Regular Session, 2001.
2. As indicated in document WFP/EB.A/2001/INF/9, the cost implications of the future funding arrangements for the increased United Nations staff safety and security proposal were not yet known in detail at the Annual Session, since the cost-sharing formula had not been agreed upon at that time. The document further indicated that WFP expected to be able to present to its Executive Board in October 2001 the cost of its share, as well as a proposed funding mechanism.

COST-SHARING AGREEMENT

3. The Task Force on Security and Safety of United Nations Personnel, part of the High Level Committee on Management (HLCM), met in New York in July 2001 to assist the HLCM in reaching consensus on the funding of security arrangements. The task force specified the basic principles underpinning the cost-sharing and proposed a formula and methodology for calculating cost-shares, based on a census of staff in the field.
4. At its second regular session in Geneva in September 2001, the HLCM agreed on the principles established by the task force and adopted a cost-sharing formula for the biennium 2002–2003 with respect to a total budget of US\$53.2 million, as follows:
 - Executive direction and management costs, i.e. expenditures directly linked to the central management of UNSECOORD (US\$4.2 million) would be borne by the United Nations and included in its Regular Budget.
 - Field-related expenditures for security support (US\$49 million) would be shared among all agencies on the basis of the following formula:
 - ◇ organizations with less than 0.5 percent of the total field workforce would pay a flat rate of US\$25,000 for the biennium;
 - ◇ organizations with between 0.5 percent and 1 percent of the total field workforce would pay a flat rate of US\$100,000 for the biennium; and



- ◇ the remaining costs would be borne by all other organizations on the proportional basis of their overall field presence.
- 5. The HLCM also agreed to carry out a census in July 2003 in order to repeat the exercise in respect of cost-sharing for the biennium 2004–2005.
- 6. The United Nations-wide census of staff of concern to the United Nations security management system was carried out in all non-OECD (Organization for Economic Cooperation and Development) duty stations on 18 July 2001. As indicated in the Annex to this paper, WFP accounts for 12.12 percent of the total costs for security in the United Nations system. The outcome of the survey became the basis for the proposed shared contributions for the UNSECOORD budget.

FINANCIAL IMPLICATIONS FOR WFP

- 7. The cost-sharing agreement recommended by the HLCM will require WFP to pay 12.12 percent of the total UNSECOORD field-related security budget for 2002–2003. As indicated in the attached table, **this share amounts to US\$6,454,500**. The report of the HLCM is scheduled to be considered by the United Nations Administrative Committee on Coordination (ACC) at its 19–20 October session, and if approved it will then be reviewed by the Advisory Committee on Administrative and Budgetary Questions (ACABQ) and sent to the General Assembly for final approval later this year.
- 8. The Secretariat has reviewed several options for Executive Board consideration of this additional budget requirement. The most appropriate option appears to be to request, at this session, authorization of use of the General Fund, on a one-off basis, to cover the costs of the new cost-sharing arrangement. It is quite likely that the amounts proposed by the HLCM will be approved by the General Assembly later this year. Thus, it would be more appropriate if the Executive Director had the authority to commit WFP's share of the increased UNSECOORD costs as soon as they were approved by the General Assembly. Any final cost-sharing amount different from the anticipated amount would be reported to the Executive Board at its First Regular Session in 2002.
- 9. Although the cost-sharing estimates were not available at the time the WFP Budget for 2002–2003 was produced, this security issue was discussed with both the ACABQ and the FAO Finance Committee at meetings on 18 and 20 September. In addition, the ACABQ will review this issue again when it deliberates on the recommendations of the ACC and the report of the Secretary-General later this year. Therefore, the Secretariat does not believe it is necessary to submit this document to the ACABQ and FAO Finance Committee again, as would normally be required for all budget-related documents.

OTHER EFFORTS TO ENHANCE THE UNITED NATIONS SECURITY MANAGEMENT SYSTEM

- 10. Pursuant to the Executive Board recommendation mentioned in paragraph 1, WFP has continued to work vigorously at the inter-agency level. It chaired a task force of the Inter-Agency Standing Committee (IASC) Working Group, which made a series of recommendations for improving collaboration with NGOs on staff security. These recommendations were approved by the IASC and endorsed in principle by UNSECOORD and the United Nations agencies at the Ad Hoc Inter-Agency Meeting on Security in May 2001. They have been submitted to the United Nations Legal Office for comment.



11. WFP also worked with its sister agencies for the development and acceptance of the Minimum Operating Security Standards (MOSS) and Minimum Security Telecommunications Standards (MISTS), both of which are expected to be endorsed by the ACC in October 2001.
12. In August 2001, WFP, UNDP, UNHCR and UNICEF issued a joint letter to the Under-Secretary-General for Management, proposing Terms of Reference for the establishment of a high-level governance mechanism for the United Nations Security System to ensure that adequate security of staff was effectively managed within the United Nations common system.
13. WFP is working with the task force formed at the HLCM's most recent meeting to prepare a document containing recommendations for consultative mechanisms and structural relationships, and including linkages with local security arrangements, all of which would further enhance the security management system to be reviewed prior to the end of 2001.

THE WAY FORWARD

14. During the discussion of WFP's Budget for 2002–2003, in response to a request by the ACABQ, the Executive Director reiterated her views on how staff security costs should be met, i.e. on a global basis instead of through voluntary contributions. The Chairman of the ACABQ then requested that the Executive Director give a presentation on the funding of staff safety and security before the ACABQ when it addressed the issue later in the year.
15. The Executive Director will continue to dialogue with Member States so that this issue is revisited by the General Assembly prior to the start of the next Biennial Budget cycle.
16. The Executive Director will continue to work with the Secretary-General, the Deputy Secretary-General, the United Nations Security Coordinator and other Executive Heads to maintain the progress made and momentum in enhancing and strengthening the common United Nations security management system and in developing a robust governance mechanism.



ANNEX

COMPARISON OF TOTAL SHARED SECURITY COST CONTRIBUTIONS, INCLUDING CENTRAL AND FIELD-RELATED COSTS—FINAL ORGANIZATIONS WITH LESS THAN 0.50 PERCENT OF STAFF PAY US\$25,000, BETWEEN 0.5 PERCENT AND 1.0 PERCENT PAY US\$100,000

	Number of staff in the office	Number of staff on mission	Total number of staff (incl. 25% of mission staff)	Percentage of staff	Contribution	Percentage of contribution
FAO	2 756	29	2 763	5 00	2 512 900	4 72
IAEA	6	67	23	0 04	25 000	0 05
ICAO	170		170	0 31	25 000	0 05
IFAD	1		1	0 00	25 000	0 05
ILO	1 803	43	1 814	3 28	1 649 800	3 10
IMF	421	40	431	0 78	100 000	0 19
IMO	110	-	110	0 20	25 000	0 05
ITC	13	16	17	0 03	25 000	0 05
ITU	83	4	84	0 15	25 000	0 05
PAHO	280	12	283	0 51	100 000	0 19
UN Total	7 570	76	7 589	13 74	11 121 900*	20 88
UNAIDS	200	3	201	0 36	25 000	0 05
UNDP	9 238	72	9 256	16 76	8 418 000	15 80
UNESCO	1 177	15	1 181	2 14	1 074 100	2 02
UNFPA	1 418	13	1 421	2 57	1 292 400	2 43
UNHCR	4 406	29	4 413	7 99	4 013 500	7 53
UNICEF	7 498	99	7 523	13 62	6 841 900	12 84
UNIDO	455	11	458	0 83	100 000	0 19
UNOPS	1 765	2	1 766	3 20	1 606 100	3 02
UNU	21	0	21	0 04	25 000	0 05
UNV	113	0	113	0 20	25 000	0 05
UPU	7	2	8	0 01	25 000	0 05
WFP	7 091	23	7 097	12 85	6 454 500	12 12
WHO	5 667	31	5 675	10 27	5 161 200	9 69
WIPO	0	0	0	0 00	25 000	0 05
WMO	53	0	53	0 10	25 000	0 05
World Bank	2 733	149	2 770	5 01	2 519 200	4 73
Total	55 055	736	55 241	100 00	53 265 500	100 00

* The United Nation's contribution of US\$11,121,900 includes US\$4,219,900, representing UNSECOORD's central management cost at the Headquarters in New York and the minimal share of UNEP and UNRWA (see para. 4).

